



## 6553.0 - Information Paper: Survey of Income and Housing, User Guide, Australia, 2005-06

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## Summary

### Introduction

**07/09/2007 Note:** The data cube '6553.0 Appendix 6: SIH 2005-06 Data Item Listing' has been revised to correct minor label errors.

### INTRODUCTION

This User Guide contains details about the Survey of Income and Housing (SIH) conducted in 2005-06. The SIH collected information from a sample of approximately 10,000 households over the period July 2005 to July 2006.

The Guide includes information about the purpose of the survey, its concepts and contents, and the methods and procedures used to collect the data and derive the estimates. It also outlines the differences between the 2005-06 survey and earlier surveys conducted in 1994-95 to 1997-98, 1999-2000, 2000-01, 2002-03 and 2003-04. Its purpose is to help users of the data understand the nature of the survey, and its potential in meeting user needs.

The next SIH is being conducted in 2007-08. The content is similar to the 2005-06 SIH. However, additional housing content is included while net worth data is not being collected.

### About this Release

Provides information about the concepts and methods used in collecting and processing the data from the Survey of Income and Housing. It enables users to make informed choices on the suitability of the estimates for particular uses. It also provides a list of all data items available from the survey and a copy of the survey questionnaire.

Household Income and Income Distribution, Australia (cat. no. 6523.0) contains the data.

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# 1.1 Gross, disposable and final income

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## INCOME

In the Survey of Income and Housing (SIH), income refers to regular and recurring cash receipts from employment, investments and transfers from government, private institutions and other households.

Sources from which income may be received include:

- wages and salaries (whether from an employer or own incorporated business), including income provided as part of a salary sacrifice arrangement
- profit/loss from own unincorporated business (including partnerships)
- investment income (interest, rent, dividends, royalties)
- government pensions and allowances
- private cash transfers (e.g. superannuation, regular workers' compensation, income from annuities, child support, and other transfers from other households).

Receipts which are excluded from income because they are not regular or recurring cash payments include the following:

- income in kind including employee benefits such as the provision of a house or a car and employer contributions to pension and superannuation funds. However, income in kind provided as part of a negotiated salary sacrifice arrangement can be regarded as cash or 'near cash' income and included within the scope of cash income
- capital transfers such as inheritances and legacies, maturity payments on life insurance policies, lump sum compensation for injuries or other damage, capital repayment of loans from other households
- capital gains and losses.

More detail on the various components of income are included in Section 1.4 'Components of income'.

## GROSS INCOME

Gross income is the sum of income from all sources before income tax and the Medicare levy have been deducted.

## DISPOSABLE INCOME

Disposable income better represents the economic resources available to meet the needs of households. Disposable income is derived by deducting estimates of personal income tax and the Medicare levy from gross income. Note that while child support and other transfers from other households are included in the income of the households receiving the transfers, they are not deducted from the disposable income of the households making the transfers.

## FINAL INCOME

Final income is a measure that takes into account the impact of government social transfers in kind (ie non-cash benefits) and taxes on production on the economic wellbeing of households. It is only derived in years when the Household Expenditure Survey (HES) is run, since it requires detailed information on expenditure patterns. For details see **Government Benefits, Taxes and Household Income, Australia, 2003-04** (cat. no. 6537.0).

## COMPARISON WITH AUSTRALIAN SYSTEM OF NATIONAL ACCOUNTS

The concepts of income used in SIH have many similarities to the household income definition used in the Australian System of National Accounts (ASNA), but also differ in some respects. A detailed comparison of 1997-98 SIH and ASNA estimates was published as an appendix to the 1997-98 issue of **Income Distribution, Australia, 1997-98** (cat. no. 6523.0). Comparison of SIH data from 1994-95 to 2005-06 with ASNA data indicated that the relationship between the two estimates had not changed significantly over that period.

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## 1.2 Current, annual and weekly income

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### CURRENT AND ANNUAL INCOME

Current income is the income received by respondents at the time data are collected from them. For wage and salary earners and recipients of government pensions and allowances such as Centrelink payments, current income is generally based on their most recent payment, as long as that payment is usual, that is, does not include irregular overtime, bonuses or other adjustments. For income received from business and investments, a longer time perspective is needed because this form of income is often received in quarterly or less frequent payments. If respondents are operating an unincorporated business or own income producing assets, such as rental property, shares or bank accounts, at the time that data are collected, they are regarded as having current income. Their current income is based on a full year's income from those business and investment sources.

Annual income provides a somewhat longer term perspective of income, providing data about income obtained from all sources over a period of a whole year. It has the advantage of being less sensitive to short term variations in income, such as a person having little or no current income for a short period of non-employment, but for which they have adequate resources from past employment or prospective employment to avoid economic hardship. However, annual income has the potential to be limited in its relevance to the current situation of respondents, especially when analysing the combined income of a household which gained or lost adult members during the course of the year. There are also practical difficulties in collecting annual income, especially from respondents who may have had relatively short periods of time in different jobs, received Centrelink payments for relatively short periods of time, and so on.

A more detailed study of the differences between current and annual income is provided in Appendix 1 'Current and annual income'.

### WEEKLY INCOME

Income is collected using a number of different reporting periods, such as the whole financial year for own unincorporated business and investment income, and the usual payment for a period close to the time of interview for wages and salaries, other sources of private income and government pensions and allowances. The income reported is divided by the number of weeks in the reporting period. Therefore, estimates of weekly income from the

SIH do not refer to a given week within the reference period of the survey.

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## 1.3 Equivalised household income

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### EQUIVALISED HOUSEHOLD INCOME

A major determinant of economic wellbeing for most people is the level of income they and other family members in the same household receive. While income is usually received by individuals, it is normally shared between partners in a couple relationship and with dependent children. To a lesser extent, it may be shared with other children, other relatives and possibly other people living in the same household, for example through the provision of free or cheap accommodation. This is particularly likely to be the case for children other than dependants and other relatives with low levels of income of their own. Even when there is no transfer of income between members of a household, nor provision of free or cheap accommodation, members are still likely to benefit from the economies of scale that arise from the sharing of dwellings. Therefore household income measures are usually used for the analysis of people's economic wellbeing.

However, larger households normally require a greater level of income to maintain the same material standard of living as smaller households, and the needs of adults are normally greater than the needs of children. The income estimates are therefore adjusted by equivalence factors to standardise them for variations in household size and composition, while taking into account the economies of scale that arise from the sharing of dwellings. The resultant estimates are known as equivalised household income. Equivalised income is set to zero when the original, unequivalised income is negative, as it can be for own unincorporated business income or rental property income.

The concept of equivalised household income is applicable to both households and the persons comprising those households, that is, each person in a household has the same level of equivalised household income as the household itself. The difference between using households or persons as the unit of analysis is discussed in 1.8 'Household, income unit and person data'.

Published SIH output includes estimates of equivalised disposable household income but not estimates of equivalised gross household income, although the latter can also be produced.

For more information on equivalised income see Appendix 2 'Equivalised household income'.

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## 1.4 Components of income

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### COMPONENTS OF INCOME

In the SIH, income is collected by separate components. This section describes the definitions used for each of those components, and also describes some components of income that are not included in the aggregate income measures included in SIH publications. Data for some of the excluded components are available from the surveys. Each of the detailed income data items available, and the alternate aggregate measures of income, are included in the data item list referred to in section 2.3 'Data collection and data item description'.

#### **Wage and salary income**

##### ***Wage and salary estimates***

Wage and salary income is collected in the SIH from each person aged 15 years and over who worked for an employer or in his/her own limited liability business. It comprises the gross cash income received as a return to labour from an employer or from a person's own incorporated business. Salary sacrificed income is included.

The aggregate current income estimates produced from the SIH include the usual pay that respondents received in the most recent pay period. They include wages and salaries, tips, commissions, piecework payments, penalty payments and shift allowances, remuneration for time not worked (e.g. sick and holiday pay) and workers' compensation paid through the payroll. They do not include overtime if not worked on a regular basis, leave loadings, bonuses and the like. These receipts are excluded because they are not received each pay and therefore their inclusion would overstate the overall economic wellbeing of the recipient. However, estimates of leave loadings and other bonuses received on a regular basis are available separately.

The aggregate annual income estimates produced from the SIH include total income from all jobs in the financial year prior to the survey. Because the annual income estimates relate to a longer time period, they include the less regular receipts from irregular overtime, leave loading, bonuses and the like. Appendix 1 'Current and annual income' illustrates the differences between the current and annual estimates of wage and salary income.

### ***Salary sacrificed income***

The aggregate income estimates produced from the SIH are essentially restricted to cash income for ease of collection, measurement and interpretation. It is often difficult for respondents to report the value of in kind income received in the form of employer supplied housing, motor vehicle or superannuation contributions. However, in the case of negotiated salary sacrifice arrangements, the value of salary foregone to receive additional employer supplied benefits can be reported relatively easily by survey respondents. Furthermore, employees have a choice about taking the income as cash income or as employer supplied benefits. Therefore salary sacrificed income can be regarded as cash or 'near cash' income, and, in principle, is included in the scope of cash wages and salaries in the SIH.

The SIH collected supplementary information about salary sacrificed income for the first time in 2003-04. In that year it was found that about two thirds of salary sacrificed income had been included by survey respondents when reporting the value of wages and salaries included in the aggregate income estimates produced from the SIH.

The 2005-06 SIH repeated the 2003-04 HES/SIH practice of using both the long standing income questions and follow-up questions about salary sacrifice amounts, including identifying whether or not those amounts were also included in responses to the long standing income questions.

Commencing with the publication of the 2005-06 results, all amounts salary sacrificed have been included in wage and salary estimates.

More information on salary sacrifice is provided in Appendix 4.

### ***Other in kind income from employment***

While not included in aggregate estimates of wages and salaries, estimates are available from the SIH of the difference between the full retail value of a good or service provided by an employer and the amount paid by the household member, with the exception of subsidies for goods and services which cannot be distinguished from refunds.

### ***Own unincorporated business income***

Own unincorporated business income is collected from all persons aged 15 years and over who are working as owners or partners in unincorporated enterprises. Own business income is the share or profit/loss of the enterprise accruing to the person. Profit/loss consists of the value of the gross output of the enterprise after the deduction of operating expenses and an allowance for depreciation of assets used in producing the output. Losses occur when operating expenses and depreciation are greater than gross receipts and are treated as negative incomes.

Since profit or loss calculations are often only made by businesses on a quarterly or annual basis, it is not possible to collect data on current income in the same way as can be done for wages and salaries or current cash transfer income. Instead, survey respondents are requested to provide an estimate of their own business income they expect to receive in the current financial year. Responses are likely to be less accurate when collected early in the year and more accurate when collected later in the year, and there is some likelihood that responses will tend to be too optimistic or too pessimistic, resulting in some bias in the aggregate estimate. However, this methodology gives

better results than the methodology used in surveys up to and including 2002-03 that simply extrapolated reported own business income from the previous financial year onto the current period. Under the previous methodology, estimates could also have a strong downwards bias, particularly for new businesses, but could also be significantly upwardly biased if the current business circumstances had turned down from the previous year. The new methodology results in far fewer household being recorded with current business incomes that are negative, zero or only slightly positive.

## **Investment income**

Investment income includes interest and dividend income received as a result of the ownership of financial assets such as bank accounts and shares, and rent and royalty income received from the ownership of non-financial assets. The rent component of investment income is measured on a net basis, that is, gross rent less operating expenses and depreciation allowances. The other components, for which associated expenses are normally relatively small, are on a gross basis.

Rent comprises receipts from residential properties, other than owner-occupied dwellings, and from non-residential properties. Operating expenses deducted from gross rent include repairs and maintenance expenses, rates, interest payments and the like. If the operating expenses plus depreciation allowances are greater than the gross rent, net rental income is negative.

Current investment income is collected by asking survey respondents for an estimate of their total expected income in the financial year, as described above for own unincorporated business income.

## **Government pensions and allowances**

Government pensions and allowances are cash transfer payments made by government entities to persons under social security and related government programs. They are primarily paid by Centrelink or the Department of Veterans' Affairs, and include pensions paid to aged persons, Newstart, benefits paid to veterans and their survivors, study allowances for students, family tax benefit, etc.

Receipts of family tax benefit are treated as income, regardless of whether they are received fortnightly or as a lump sum. However, prior to 2005-06 they were only included in gross income if they were received fortnightly. If they were taken as a lump sum then they were excluded from gross income, but were added when deriving disposable income. In 2005-06 all family tax benefit payments have been included in gross income.

The aged persons' savings bonus and self-funded retirees' supplementary bonus, paid as part of the introduction of The New Tax System in 2000-01, are regarded as capital transfers as they were designed to help retired people maintain the value of their savings and investments following the introduction of the GST.

The one-off payment to seniors paid in 2000-01, the one-off payment to families paid in 2003-04 and the one-off payments to carers paid in 2003-04, 2004-05 and 2005-06 are included as income as they were primarily a supplement to existing income support payments. The maternity payment introduced in July 2004 is also included as income.

Values of family tax benefit paid as a lump sum and one-off payments regarded as income are annualised, that is, treated as though they were paid evenly through the year. Therefore the amount included in current weekly income is the total payment for the year divided by 52.14, the average number of weeks in a year. The payments are assigned to all respondents who would have met the eligibility criteria at the time that they were interviewed, even if the payments were only announced after the interview took place. (See also section 2.5 'Income tax and other modelled data items'.) If an annualised approach was not taken, a few respondents receiving the benefit would include a large amount in the current income, and most people eligible for the benefit would not include any payment because it was not received in the fortnight before the interview.

All pensions received from overseas are included under government pensions and allowances.

## **Other cash transfer income**

Other cash transfer income include non-government pensions such as superannuation and life insurance pensions, regular annuity benefits, private scholarship or study allowances, workers' compensation not paid through the payroll, child support payments (non-government), income from accident/sickness insurance, and other regular transfers between households such as parental allowances paid to students living away from home.

Note that, while child support and other transfers from other households are included in the income of the households receiving the transfers, they are not deducted from the disposable income of the households making the transfers.

The survey collects current transfer information by asking recipients what their last payment was and the period it covered. Assuming that transfer payments are fairly uniform, the last actual receipt is considered a good proxy for usual income.

### **Children's income**

Estimates of the income of children aged less than 15 years are not available from the SIH. Children's income was collected in the 2003-04 HES and is also expected to be collected in the 2009-10 HES.

### **Income tax and Medicare levy**

In the SIH, estimates of income tax and the Medicare levy relate to the liability associated with the income being reported by respondents, regardless of when it is actually paid. In other words, an accrual rather than cash based concept is used.

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## **1.5 Low income households**

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### **LOW INCOME HOUSEHOLDS**

While income generally provides a useful indicator of economic wellbeing, there are some circumstances which present particular difficulties. Some households report extremely low and even negative income in the survey, which places them well below the safety net of income support provided by social security pensions and allowances such as those available from Centrelink. Households may underreport their incomes in the survey at all income levels, including low income households. However, households can correctly report low levels of income if they incur losses in their unincorporated business or have negative returns from their other investments.

For some time, the ABS has noted that households at the very lowest end of the income distribution have average expenditures higher than those households with somewhat higher average levels of income. Due to this observation, the ABS has adopted the practice of describing the characteristics of persons in the second and third deciles of the income distribution when describing the characteristics of low income people.

In order to gain a better understanding of the characteristics of households at the lowest end of the income distribution, the ABS has used data from the 2003-04 HES analysing the relationship between income, wealth and expenditure of these households. The estimates of income, net worth and expenditure have been adjusted for differences in household size and composition, that is, they are on an equivalised basis. The purpose of this is to maximise the comparability of the three aggregates. The process used to equivalise net worth and expenditure is the same as that used in the equivalisation of income. For more information on equivalised income see Appendix 2.

In 2003-04, average expenditure by households in the lowest income decile was higher than the average expenditure by households in the second income decile. Households in the lowest income decile also had higher average net worth than households in the second decile. As might be expected, the households with relatively higher net worth also had relatively higher expenditure, even when they had similar income levels. In addition the gap between expenditure and income was markedly greater for households that owned an unincorporated business or rental property but had low income, strongly suggesting that these households had access to economic

resources other than income, such as lines of credit.

Since the average level of expenditure of households in the lowest income decile was higher than that of households in the second income decile, it can be expected that the households in the lowest income decile had a higher average standard of living than the households in the second income decile.

However, it needs to be emphasised that nearly half the people living in households in the lowest income decile who did not own an unincorporated business or rental property were also in the lowest net worth quintile and had mean expenditure lower than the corresponding households in the second income decile. These people were likely to have had lower average standards of living than people in households in the second income decile. They predominantly relied on government pensions and allowances as their principal source of income and rented their dwellings. Lone person households were the most common households in this population, with over half being lone persons under 65 years of age. The next largest category was one parent families with dependent children.

It also needs to be emphasised that some households with low income that had their own unincorporated business or rental property would not have had access to other economic resources and would also have had low standards of living.

See Appendix 4 of **Household Wealth and Wealth Distribution, Australia, 2003-04** (cat. no. 6554.0) for a more detailed analysis of the income, expenditure and net worth of low income households.

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## 1.6 Gini coefficient and other measures of income distribution

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### INTRODUCTION

There are many ways to illustrate aspects of the distribution of income and to measure the extent of income inequality. In the SIH, five main types of indicator are used - means and medians, frequency distributions, percentile ratios, income shares, and Gini coefficients. This section describes how these indicators are derived.

### MEAN AND MEDIAN

Mean household income (average household income) and median household income (the midpoint when all persons or households are ranked in ascending order of household income) are simple indicators that can be used to show income differences between subgroups of the population.

The main income measure used in published SIH output is equivalised disposable household income, and the means and medians are person weighted. That is, they are calculated with respect to the relevant number of persons. This enables people in large households to have the same contribution to the mean/median as people living alone, and is possible because equivalised disposable household income is an indicator of the economic resources available to each individual in a household.

The method for calculating person weighted means and medians is described in section 2.7 'Calculation of population counts, means, medians and other estimates'.

In some tables describing households, the mean and median of gross household income are also shown. These measures are calculated with respect to the relevant number of households, not persons. They are sometimes known as household weighted measures.

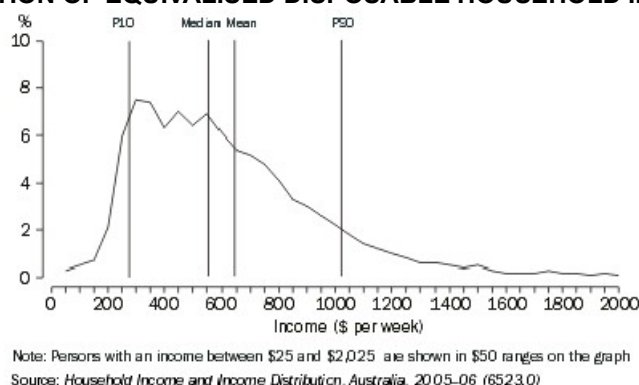
### FREQUENCY DISTRIBUTION

A frequency distribution illustrates the location and spread of income within a population. It groups the population into classes by size of household income and gives the number or proportion of people in each income range. A



graph of the frequency distribution is a good way to portray the essence of the income distribution. Graph 1.6.1 below shows the proportion of people within \$50 household income ranges.

### 1.6.1 DISTRIBUTION OF EQUIVALISED DISPOSABLE HOUSEHOLD INCOME, 2005-06



Frequency distributions can provide considerable detail about variations in the income of the population being described, but it is difficult to describe the differences between two frequency distributions. They are therefore often accompanied by other summary statistics, such as the mean and median. Taken together, the mean and median can provide an indication of the shape of the frequency distribution. As can be seen in the graph above, the distribution of income tends to be asymmetrical, with a small number of people having relatively high household incomes and a larger number of people having relatively lower household incomes. The greater the asymmetry, the greater will be the difference between the mean and the median.

## QUANTILE MEASURES

When persons (or any other units) are ranked from the lowest to the highest on the basis of some characteristic such as their household income, they can then be divided into equally sized groups. The generic term for such groups is quantiles.

### Quintiles, deciles and percentiles

When the population is divided into five equally sized groups, the quantiles are called quintiles. If there are 10 groups, they are deciles, and division into 100 groups gives percentiles. Thus the first quintile will comprise the first two deciles and the first 20 percentiles.

SIH publications frequently present data classified into income quintiles, supplemented by data relating to the 2nd and 3rd deciles combined. The latter is included to enable quintile style analysis to be carried out without undue impact from very low incomes which may not accurately reflect levels of economic wellbeing. (See section 1.5 'Low income households').

Equivalised disposable household income is the income measure used to define the quantiles shown in SIH publications, and the quantiles each comprise the same number of persons, that is, they are person weighted.

### Upper values, medians and percentile ratios

In some analyses, the statistic of interest is the boundary between quantiles. This is usually expressed in terms of the upper value of a particular percentile. For example, the upper value of the first quintile is also the upper value of the 20th percentile and is described as P20. The upper value of the ninth decile is P90. The median of a whole population is P50, the median of the 3rd quintile is also P50, the median of the first quintile is P10, etc.

### Percentile ratios

Percentile ratios summarise the relative distance between two points on the income distribution. To illustrate the full spread of the income distribution, the percentile ratio needs to refer to points near the extremes of the distribution,

for example, the P90/P10 ratio. The P80/P20 ratio better illustrates the magnitude of the range within which the incomes of the majority of the population fall. The P80/P50 and P50/P20 ratios focus on comparing the ends of the income distribution with the midpoint (the median).

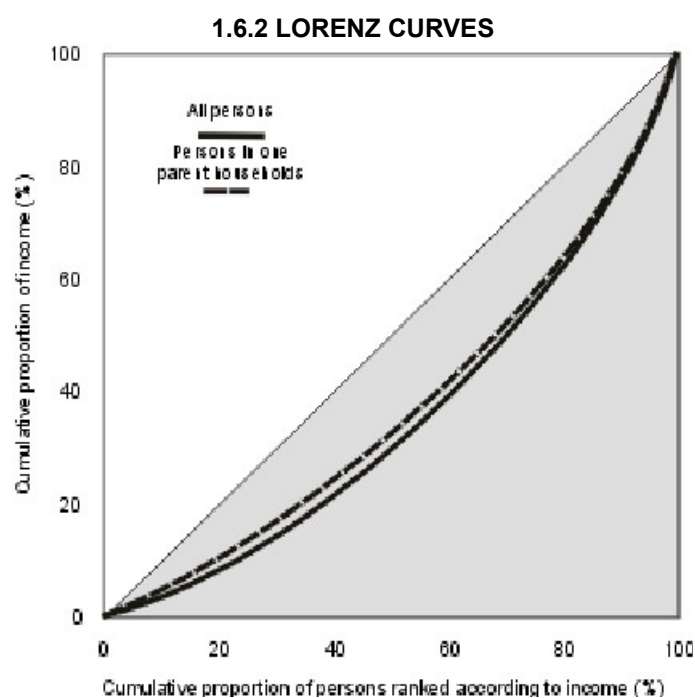
## INCOME SHARES

Income shares can be calculated and compared for each income quintile (or any other subgrouping) of a population. The aggregate income of the units in each quintile is divided by the overall aggregate income of the entire population to derive income shares.

## GINI COEFFICIENT

The Gini coefficient is a single statistic which summarises the distribution of income across the population.

The Gini coefficient can best be described by reference to the Lorenz curve. The Lorenz curve is a graph with the horizontal axis showing the cumulative proportion of the persons in the population ranked according to household income and with the vertical axis showing the corresponding cumulative proportion of equivalised disposable household income. The graph then shows the income share of any selected cumulative proportion of the population, as can be seen below in graph 1.6.2.



If income were distributed evenly across the whole population, the Lorenz curve would be the diagonal line through the origin of the graph. The Gini coefficient is defined as the ratio of the area between the actual Lorenz curve and the diagonal (or line of equality) and the total area under the diagonal. The Gini coefficient ranges between zero when all incomes are equal and one when one unit receives all the income, that is, the smaller the Gini coefficient the more even the distribution of income.

Normally the degree of inequality is greater for the whole population than for a subgroup within the population because subpopulations are usually more homogeneous than full populations. This is illustrated in the graph above, which shows two Lorenz curves from the 2005-06 SIH. The Lorenz curve for the whole population of the survey is further from the diagonal than the curve for persons living in one parent, one family households, with at least one dependent child. Correspondingly, the calculated Gini coefficient for all persons was 0.307 while the coefficient for the persons in the one parent households included here was 0.263.

The Gini coefficient is discussed in more detail, along with the Theil index and Atkinson index, in Appendix 3 'Gini coefficient and other single statistic summaries of income distribution'.

## 1.7 Wealth or net worth

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### WEALTH OR NET WORTH

Household wealth is represented by the household's net wealth. In the SIH, the term 'net worth' is used in preference to 'wealth' because it more precisely reflects the nature of information captured in the SIH. Net worth is calculated as the difference between the stock of household assets and the stock of household liabilities. Net worth is positive when the value of household assets is more than the value of household liabilities. Likewise, net worth is negative when household liabilities exceed household assets.

While there may be individual ownership of assets, the benefit of asset ownership is shared at least to some extent between members of the household. Therefore it is household net worth that is of most interest in analysing the economic wellbeing of individuals.

Assets can take many forms including:

- produced tangible fixed assets that are used repeatedly and for more than one year, such as dwellings and their contents, vehicles, and machinery and equipment used in businesses owned by households
- intangible fixed assets such as computer software and artistic originals
- business inventories of goods
- non-produced assets such as land
- financial assets such as bank deposits, shares, superannuation account balances and the outstanding value of loans made to other households or businesses.

Liabilities are primarily the value of loans outstanding including:

- mortgages
- study loans
- investment loans
- credit card debts
- debt on other loans such as personal loans to purchase vehicles.

In the SIH, some asset and liability data are collected on a net basis rather than collecting for each component listed above. For example, if a survey respondent owns or part owns a business, they are asked how much they would receive if they sold their share of the business and paid off any outstanding debts.

For more details on various components of wealth see **Household Wealth and Wealth Distribution, Australia** (cat. no. 6554.0). While net worth data were collected in respect of 2003-04 and 2005-06, they are not being collected in the 2007-08 survey. The comprehensive wealth data will in future be collected only in years when the HES is conducted. The next HES is scheduled for 2009-10.

### COMPARISON OF WEALTH BETWEEN SIH AND THE AUSTRALIAN SYSTEM OF NATIONAL ACCOUNTS

The concepts of net worth used in the SIH have many similarities to the household net worth definition used in the Australian System of National Accounts (ASNA), but also differ in many respects.

The SIH wealth data are collected from households and can be used to analyse the distribution of wealth across the population and to compare levels of wealth between various population subgroups.

The ASNA records the net worth by using many different data sources and provides a comprehensive picture of the household sector as a whole, presented within a national accounting framework.

The sources of data used in the two data sets provide somewhat different decomposition of the aggregate amounts,

and detailed item level comparisons between the data sets are difficult. It is therefore only possible to draw broad conclusions about the differences in aggregate wealth provided by the two data sets. A detailed comparison of 2003-04 SIH and ASNA net worth estimates has been published in Appendix 3 of **Household Wealth and Wealth Distribution, Australia, 2003-04** (cat. no. 6554.0).

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## 1.8 Household, income unit and person data

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### HOUSEHOLD, INCOME UNIT AND PERSON DATA

The SIH collects information with respect to households and all the people comprising those households. It is therefore possible to produce aggregate data from the survey to households, to persons, or with respect to combinations of persons within the household such as income units. Analysts can choose the unit of analysis most suited to their purposes. The data item list referred to in section 2.3 'Data collection and data item description' shows which data items are available for each unit type supported by the SIH.

#### Households

A household consists of one or more persons, at least one of whom is at least 15 years of age, usually resident in the same private dwelling. The persons in a household may or may not be related. They must live wholly within one dwelling. A group of people who make common provision for food and other essentials of living but live in two separate dwellings are in two separate households.

Most of the published output from the SIH uses the household as the unit of analysis and relates to characteristics of the households.

#### Income units

An income unit is one person or a group of related persons within a household, whose command over income is assumed to be shared. Income sharing is assumed to take place within married (registered or de facto) couples, and between parents and dependent children. The income unit is similar, but not identical, to the unit used in determining the eligibility of people for many government pensions and allowances such as Centrelink payments.

Income data and selected income unit characteristics are available on an income unit basis from the SIH, although they are not included in any published output from the survey.

#### Persons

Data at the person level are available for each person aged 15 years and over usually resident in the households included in the SIH. Data relating to children under the age of 15 are only available at the household level.

#### Units used in SIH published output

Analysis of **income data** is usually carried out using household income measures. As explained in section 1.3 'Equivalised household income', is normally most appropriate to examine household income when considering economic wellbeing, because of the sharing that occurs between members of households. That section also explains that income comparisons are improved if the household income measure is adjusted to reflect the size and composition of the household.

However, when analysing **income distribution**, it is the number of people who belong to households with particular characteristics, rather than the number of households with those characteristics, that is of primary interest. This leads to the preference for the equal representation of those persons in such analysis. For example, if the person is

used as the unit of analysis rather than the household, then the representation in the income distribution of each person in a household comprising four persons is the same as that for each person in a household comprising two persons. In contrast, if the household were to be used as the unit of analysis, each person in the four person household would only have half the representation of each person in the two person household. Therefore, the income distribution measures from the SIH are all calculated with respect to persons, including children. Such measures are sometimes known as person weighted estimates because the unit of analysis is the person, even though all the characteristics being described are characteristics of the household to which the person belongs. The method of calculation is described in section 2.7 'Calculation of population counts, means, medians and other estimates'.

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## 1.9 Reference person

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### REFERENCE PERSON

In some analyses it is useful to describe a household or income unit using characteristics that are in essence attributes of persons. For example, the analyst may wish to classify households into 'older households' and 'younger households'. One approach often used is to designate one member of the household or income unit as the reference person, and assume that the characteristics of that person are descriptive of the household or income unit more generally. The reference person is chosen through a set of operating procedures designed to identify a person most likely to be representative of the household or income unit. Households or income units can then be classified according to the age of the reference person, occupation of the reference person, country of birth of the reference person, etc.

#### Household reference person

The reference person for each household is chosen by applying, to all household members aged 15 years and over, the selection criteria below, in the order listed, until a single appropriate reference person is identified:

- one of the partners in a registered or de facto marriage, with dependent children
- one of the partners in a registered or de facto marriage, without dependent children
- a lone parent with dependent children
- the person with the highest income
- the eldest person.

For example, in a household containing a lone parent with a non-dependent child, the one with the higher income will become the reference person. However, if both individuals have the same income, the elder will become the reference person.

#### Income unit reference person

The reference person for an income unit is the male partner in a couple income unit, the parent in a one parent income unit and the person in a one person income unit.

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## Part 1 Concepts and Definitions

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### CONCEPTS AND DEFINITIONS

Part 1 of this User Guide describes the concepts and definitions used in the 2005-06 Survey of Income and Housing (SIH) including:

- the data items of income, wealth, or net worth

- summary statistics such as the Gini coefficient
- the units of analysis supported by the survey, that is, households, income units and persons.

Terms and definitions used in describing this survey and its data are provided in the Glossary.

Changes to concepts and definitions introduced in 2005-06 are described in Part 4 'Changes from previous surveys'.

This section contains the following subsection :

- 1.1 Gross, disposable and final income
- 1.2 Current, annual and weekly income
- 1.3 Equivalised household income
- 1.4 Components of income
- 1.5 Low income households
- 1.6 Gini coefficient and other measures of income distribution
- 1.7 Wealth or net worth
- 1.8 Household, income unit and person data
- 1.9 Reference person
- 1.10 Housing Statistics

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## 1.10 Housing Statistics

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### HOUSING UTILISATION

The concept of housing utilisation derived for SIH is based upon a comparison of the number of bedrooms in a dwelling with a series of household demographics such as the number of usual residents, their relationship to one another, age and sex. There is no single standard of measure for housing utilisation. However the Canadian National Occupancy Standard derived for SIH is widely used internationally.

The Canadian National Occupancy Standard for housing appropriateness is sensitive to both household size and composition. The measure assesses the bedroom requirements of a household by specifying that:

- there should be no more than two persons per bedroom
- children less than 5 years of age of different sexes may reasonably share a bedroom
- children less than 18 years of age and of the same sex may reasonably share a bedroom
- single household members 18 years and over should have a separate bedroom, as should parents or couples
- a lone person household may reasonably occupy a bed sitter.

Households living in dwellings where this standard cannot be met are considered to be overcrowded.

### HOUSING COSTS AND HOUSING STRESS

Housing costs are recurrent outlays by household members in providing for their shelter. The data collected on housing outlays in the SIH are limited to major cash outlays on housing, that is, mortgage repayments and property rates for owners, and rent.

Only payments which relate to the dwelling occupied by the household at time of interview, that is, a respondent's usual place of residence, are included. Housing costs only include mortgage/loan payments if the purpose of the loan at the time it was initially taken out was primarily to buy, build, add to or alter the occupied dwelling.

There are a number of limitations to the housing costs information obtained in the SIH, due to practical data collection considerations. These limitations should be especially borne in mind when comparing the housing costs of different tenure and landlord types, that is, when comparing the costs of owner occupiers with the costs of renting households, and when comparing the costs of households renting from state and territory housing authorities with

the costs of other renters.

- Households are sometimes reimbursed some or all of their housing costs, but these reimbursements have not been separately collected in the SIH. Commonwealth Rent Assistance (CRA), paid by the Australian Government to qualifying recipients of income support payments and family tax benefit, is the most important type of reimbursement of relevance to these statistics. If rent assistance receipts were subtracted from gross housing costs, it has been estimated that the housing costs of households receiving rent assistance would be about 30% lower on average, and the housing costs of all households renting from landlords other than the state/territory authorities would be about 10% lower on average.
- Mortgage repayments made by owners with a mortgage include both the interest component and the principal or capital component. For many purposes it is more appropriate to consider repayments of principal as a form of saving rather than as a recurrent housing cost. It reflects the purchase of a housing asset by increasing the equity in the property held by the household and is an addition to the wealth of the occupants. The 2005-06 SIH indicated that about 35% of the housing costs of owners with a mortgage comprised repayments of the principal on loans. However, this split of loan repayments is not available from SIHs prior to 2003-04.
- A fuller measure of housing costs would include a range of outlays not collected in the SIH, but which are necessary to ensure that the dwelling can continue to provide an appropriate level of housing services. These include repairs, maintenance, body corporate fees and dwelling insurance, and are costs that tend to be incurred by owner occupier households but not by renting households. Previous HES data shows that if these costs were added to SIH housing costs estimates, the estimates of average housing costs would be more than doubled for owners without a mortgage and would increase by about 15% for owners with a mortgage.

## **Housing costs and household income**

Housing costs can be a major component of total living costs. Therefore housing costs are often analysed as a proportion of total income, sometimes referred to as affordability ratios. However, comparisons between these measures are subject to the limitations of housing cost estimates obtained in the SIH that are described in the previous paragraph. Housing affordability ratios derived from SIH data are further impacted by the inclusion of CRA in the value of income collected. In earlier research CRA has been estimated, on average, to represent about 8% of the reported income of households receiving CRA and about 2% of the reported income of all households renting from landlords other than the state/territory authorities.

To illustrate the difficulties discussed above, consider two households that are renting their dwellings. Both receive government pensions of \$400 per week. One rents from a public housing authority and pays rent of \$100 per week. The other pays \$135 rent per week to a private landlord and receives Commonwealth Rent Assistance of \$35. In SIH, the housing costs of the latter household would be recorded as \$135 and their income would be recorded as \$435. The couple renting from the public housing authority has a housing costs/income ratio of 25%. The housing costs/income ratio for the latter household would be derived as 31%. If CRA receipts are excluded from housing costs and income the housing costs/income ratio for the latter couple is also 25%, highlighting that there is no substantive difference between the housing costs or income situation of the two couples. This anomaly is of particular concern when considering changes in affordability ratios over time, since there has been a shift from providing public housing to providing CRA as a means of supplying affordable housing to low income people.

While housing costs can be a major component of total living costs, the difference between the housing costs of a larger household and a smaller household would not be expected to be as great as the difference in many other costs, such as food or clothing. In other words, larger households can be expected to experience economies of scale in the supply of housing. This means that if a larger household and smaller household both have the same standard of living, it could be expected that on average the larger household will have a lower housing costs/income ratio. Therefore relatively high housing costs/income ratios are more of a concern with respect to larger households than smaller households. This should be borne in mind when comparing ratios across different household sizes.

In comparing households' housing costs with their income, it should be noted that households have a variety of housing preferences. Some people may choose to live in an area with high land values because it is close to their place of employment and therefore they have lower transport costs. Some people choose to incur relatively high housing costs because they prefer a relatively high standard of housing instead of other consumption possibilities. High mortgage repayments might reflect a choice to purchase a relatively expensive home, or pay off a mortgage relatively rapidly, as a form of investment.

## **Housing stress**

Households with relatively low income and housing costs greater than a certain proportion of income, often 30%, are sometimes said to be in 'housing stress'. The ABS does not use that term in its published output from SIH to

label all households meeting those criteria because of the lack of comparability of the housing affordability ratios across tenure and landlord types, and the difficulties of comparing across different household sizes, as described in the previous paragraphs.

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## Part 2 Survey Methodology

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### SURVEY METHODOLOGY

Part 2 of this User Guide describes the methodology used for the 2005-06 Survey of Income and Housing (SIH), including:

- information about the scope, coverage and sample
- data collection and processing
- benchmarks and weighting
- estimates and reliability of estimates.

Changes to survey methodology in 2005-06 are described in Part 4 'Changes from previous surveys'.

This section contains the following subsection :

- 2.1 Scope and coverage
- 2.2 Selected sample and final sample
- 2.3 Data collection and data item description
- 2.4 Data processing
- 2.5 Income tax and other modelled data items
- 2.6 Benchmarks and weighting of survey results
- 2.7 Calculation of population counts, means, medians and other estimates
- 2.8 Reliability of estimates

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## 2.1 Scope and coverage

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### SCOPE

The survey collects information by personal interview from usual residents of private dwellings in urban and rural areas of Australia, covering about 98% of the people living in Australia. Private dwellings are houses, flats, home units, caravans, garages, tents and other structures that were used as places of residence at the time of interview. Long-stay caravan parks are also included. These are distinct from non-private dwellings which include hotels, boarding schools, boarding houses and institutions. Residents of non-private dwellings are excluded.

The survey also excludes:

- households which contain members of non-Australian defence forces stationed in Australia
- households which contain diplomatic personnel of overseas governments
- households in collection districts defined as very remote - this has only a minor impact on aggregate estimates except in the Northern Territory where such households account for about 24% of the population.

For most states and territories the exclusion of people in very remote areas has only a minor impact on any aggregate estimates that are produced because they only constitute a small proportion of the population. Very remote and remote areas are defined by the assignment of an Accessibility/Remoteness Index of Australia (ARIA) score. ARIA is a remoteness value (a continuous variable between 0 and 15) that measures the physical distance which separates people in a particular area and where their goods, services and opportunities for social interaction may be accessed. The range of ARIA scores have been categorised as follows:



- Least Remote: Defined as having an ARIA score less than 5.95.
- Remote: Defined as having an ARIA score greater than or equal to 5.95 but less than 10.5.
- Very Remote: Defined as having an ARIA score greater than or equal to 10.5.

The ARIA categories and how ARIA scores are calculated are further explained in the **Australian Standard Geographical Classification (ASGC)** (cat. no. 1216.0).

## COVERAGE

Information was collected only from usual residents. Usual residents were residents who regarded the dwelling as their own or main home. Others present were considered to be visitors and were not asked to participate in the survey.

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## 2.2 Selected sample and final sample

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### SAMPLE DESIGN

The sample was designed to produce reliable estimates for broad aggregates for households resident in private dwellings aggregated for Australia, for each state and for the capital cities in each state and territory. More detailed estimates should be used with caution, especially for Tasmania, the Northern Territory and the Australian Capital Territory (see Section 2.8 'Reliability of estimates').

In the 2005-06 SIH, dwellings were selected through a stratified, multistage cluster design. Selections were distributed across a twelve month enumeration period so that the survey results would be representative of income patterns across the year. In the final quarter of enumeration, 25% of the selected dwellings were dropped from the sample. This reduced the overall number of dwellings selected to participate in the survey. This outcome will increase the standard error in the final quarter estimates and hence the standard error in the annualised estimates. This increase in standard error is included in the error estimation. The relative change in sample size across the enumeration quarters may also introduce some bias to the annualised estimates but this is expected to be much less than the standard error.

### SELECTED DWELLINGS, SAMPLE LOSS AND SELECTED HOUSEHOLDS

In the 2005-06 SIH, 14,169 dwellings were selected for the sample. This excludes dwellings removed as part of the deselection mentioned above. When field work commenced some dwellings selected for inclusion in the SIH sample were found to have no possibility of delivering a survey response. Collectively these are referred to as sample loss, and are composed of the following groups:

- dwellings which are out of scope of the survey; under construction, demolished, or converted to non-private dwellings or non-dwellings
- private dwellings which:
  - are vacant
  - contain only:
    - out of scope residents (e.g. dwelling occupied by foreign diplomats and their dependents); or
    - visitors.

In 2005-06 sample loss was 1,915 dwellings, 13.5% of the selected sample.

Sometimes dwellings that have been selected for inclusion in a survey are found to comprise more than one actual dwelling because, for example, an additional residence such as a 'granny flat' has been added to the original dwelling. In such cases, each actual dwelling becomes a separate household. Occasionally the residents of a selected dwelling request that their details be provided separately from other dwelling residents, for privacy reasons. A separate household is created for each such group of residents. In 2005-06, 45 selected dwellings were

split into 2 households, and 6 were split into 3.

The net result was that 12,311 households were approached to complete the SIH.

## RESPONDING HOUSEHOLDS AND FINAL SAMPLE

Households selected for inclusion in the survey can be categorised as responding or non-responding households. Responding households are either fully responding or partially responding. In the SIH, information missing from partially responding households is imputed, as described in 2.4 'Data processing'.

Non-responding households include:

- households affected by death or illness of a household member
- households in which the significant person(s) in the household did not respond because they could not be contacted, had language problems or refused to participate
- households in which the significant person(s) did not respond to key questions.

In the 2005-06 SIH, households in which the significant person(s) responded to key questions but one or more other persons in the household aged 15 or over did not respond, were also treated as non-responding. In prior surveys these households were regarded as partially responding and responses for the missing persons were imputed.

Of the 12,311 households that were approached to complete the SIH, 9,961 (80.9%) were included as part of the final estimates. These 9,961 households comprised 19,212 persons aged 15 years old and over.

Table 2.2.1 shows the distribution of the final samples between states and territories and between capital cities and the balance of state.

**TABLE 2.2.1 SIH FINAL SAMPLE, Number of households, 2005-06**

	Capital city		Balance of State		Total	
	Households no.	Persons(a) no.	Households no.	Persons(a) no.	Households no.	Persons(a) no.
NSW	1 415	2 879	948	1 807	2 363	4 686
Vic	1 247	2 478	596	1 102	1 843	3 580
Qld	798	1 530	896	1 753	1 694	3 283
SA	1 037	1 934	295	534	1 332	2 468
WA	1 031	1 987	335	622	1 366	2 609
Tas.	337	641	440	787	777	1 428
NT	117	246	46	82	163	328
ACT	423	830	-	-	423	830
<b>Aust.</b>	<b>6 405</b>	<b>12 525</b>	<b>3 556</b>	<b>6 687</b>	<b>9 961</b>	<b>19 212</b>

- nil or rounded to zero (including null cells)

(a) Number of persons aged 15 years and over

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## 2.3 Data collection and data item description

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### INTERVIEW PROCEDURES

Experienced ABS interviewers were used to collect SIH data. They were given comprehensive training and were provided with detailed written instructions to complement the survey documents.

Information for each household was collected using:

- a household level computer assisted interview questionnaire which collected information on household

characteristics, housing costs and certain assets and liabilities

- an individual level computer assisted interview questionnaire which collected information on, income, certain assets and liabilities, and personal characteristics from each usual resident aged 15 years and over in all households.

Interviewers made an initial contact visit, in which they obtained information on the numbers and characteristics of people usually resident in the dwelling. If a responsible adult was not available, the interviewer called back at another time. The interviewer also arranged a convenient time to call back to conduct the interviews.

During the actual survey interview, the interviewer:

- completed one household questionnaire for each household (information was provided by a household spokesperson who was nominated as the best person to provide information on the financial situation of the household)
- completed an individual questionnaire for each usual resident aged 15 years and over.

If a usual resident could not be present for the interview, additional interviews were arranged to ensure that all usual residents were covered by the survey.

## **DATA COLLECTION INSTRUMENTS**

A representation of the computer assisted interview questionnaire used in the SIH can be downloaded as separate pdf file from the "Details" tab of the website entry for this publication.

### **Data items available**

A listing of all the data items available from the SIH is presented in Appendix 6, which can be downloaded from the 'Details' tab of the website entry for this publication.

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## **2.4 Data processing**

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### **DATA PROCESSING METHODS**

Computer based systems were used to process the data from the SIH with a program known as BLAISE. It was necessary to employ a variety of methods to process and edit the data which reflected the different questionnaires used to collect data from the household and individual components of the surveys. These processes are outlined below.

#### **Coding and input editing of household and individual questionnaires**

Internal system edits were applied in the computer-assisted interview (CAI) questionnaires to ensure the completeness and consistency of the responses being provided. The interviewer could not proceed from one section of the interview to the next until responses had been appropriately completed.

A number of range and consistency edits were programmed into the CAI questionnaire. Edit messages automatically appeared on the screen if the information entered was either outside the permitted range for a particular question, or contradicted information already recorded. These edit queries were resolved on the spot with respondents.

Data from the CAI questionnaires were electronically loaded to the processing database on receipt in the ABS office in each State or Territory. There, checks were made to ensure data for all relevant questions were fully accounted for and that returns for each household and respondent were obtained. Problems identified by interviewers were

resolved by office staff, where possible, based on other information contained in the schedule, or on the comments provided by interviewers.

Computer-assisted coding was performed on responses to questions on country of birth, occupation and industry of employment to ensure completeness. Data on relationships between household members were used to delineate families and income units within the household, and to classify households and income units by type.

A query resolution system ensured that an accurate record of decisions was made in resolving the queries.

### **Additional editing**

A range of edits was also applied to the household and individual information to double check that logical sequences had been followed in the questionnaires; that specific values lay within expected ranges; and that relationships between items were consistent.

Unusually high values (termed statistical outliers) were investigated to determine whether there had been errors in entering the data. Such values were also examined for their effect on aggregate estimates for Australia, and action was taken where necessary.

### **Imputation for missing records and values**

Some households did not supply all the required information but supplied sufficient information to be retained in the sample. Such partial response occurs when:

- income or other data in a questionnaire are missing from one or more non-significant person's records because they are unable or unwilling to provide the data
- all key questions are answered by the significant person(s) but other questions are not answered.

In these cases, the data provided are retained and the missing data are imputed by replacing each missing value with a value reported by another person (referred to as the donor).

Donor records are selected by finding fully responding persons with matching information on various characteristics, such as state, sex, age, labour force status and income, as the person with missing information. As far as possible, the imputed information is an appropriate proxy for the information that is missing. Depending on which values are to be imputed, donors are randomly chosen from the pool of individual records with complete information for the block of questions where the missing information occurs.

In previous SIH surveys, responses were also imputed where not every person aged 15 or over residing in the household responds, but the significant person(s) provide(s) answers to all key questions. In 2005-06 these households were regarded as non-responding.

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## **2.5 Income tax and other modelled data items**

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### **MODELLED DATA ITEMS**

Some data items of interest cannot reliably be collected from respondents, and some cannot be collected at all. However, in some cases it is possible to utilise other information provided by respondents as a basis for estimating the data items of interest. The process is referred to as modelling.

### **Income tax and the Medicare levy**

As described in Section 1.1, disposable income is calculated by deducting income tax (including the Medicare levy) from gross income. The model is based on the liability rules described in the Tax Pack for the year concerned, the income reported by respondents, and other characteristics of household members reported in the survey.

Estimates of income tax are modelled, rather than collected from respondents, for a number of reasons.

- As noted in Section 1.4, an accruals approach is taken to estimating these items. The estimates should therefore relate to the tax liability being incurred with respect to the income being reported by the respondent in the survey. For estimates of current income (see Section 1.2 'Current, annual and weekly income'), the current income tax liability is calculated as though the current income is the average income for the whole year. If actual income fluctuates during the year, respondents are unlikely to have an actual income tax assessment that is relevant to the required estimate.
- In addition to income changes during the course of the year, full year income tax assessments may be affected by changes in family or other circumstances of the respondent which are not described in the survey, and are best ignored when deriving an income tax estimate to use with the other survey data.
- Income tax assessments are only made after the end of the financial year, and therefore are not yet available at the time that current income is collected from respondents.
- The income tax assessment of respondents may be affected by certain expenditures which they make, such as donations to charities, or other particular circumstances which are not captured in the survey. For many purposes it is desirable to exclude the impact on tax liabilities of specific influences which are not captured in the survey.
- The SIH provides sufficient relevant information to allow a relatively comprehensive model to be constructed.

### **Family tax benefit**

Family tax benefit (FTB) can be received as a fortnightly payment from the Family Assistance Office, a reduction in pay-as-you-go (PAYG) income tax deductions, a lump sum after the end of the year, or a combination of these. Payments received as fortnightly payments are collected in the SIH and are used in the derivation of "Current weekly income from family tax benefits". Components received in the form of reduced PAYG tax or as a lump sum are modelled using responses to the FTB questions relating to method of payment, as well as other demographic and income information. From 2005-06 income from FTB supplements has also been modelled.

Prior to 2005-06, the modelled components were not included in estimates of FTB and hence were not included as government pensions and allowances or in gross income. For practical reasons they were included as negative adjustments in the modelling of income tax. Therefore while not included in gross income, they were included in disposable income and equivalised disposable income.

In 2005-06 estimates of current income from FTB, and estimates of total government pensions and allowances and gross income, include both the amounts received as fortnightly payments and the modelled components.

### **Maternity payment**

Maternity payment was introduced by the Commonwealth government in July 2004. The 2005-06 SIH collected information on maternity payment received in the previous financial year, but 'current' estimates of maternity payment could not be collected in the same way as other pensions and allowances, so the estimates of current income from maternity payments were modelled. They were treated as though they were paid evenly through the year, so the payment allocated to eligible recipients was the amount of the payment divided by 52.14. The payment was assigned to each family with a child aged under 1 year old at the time of interview. The family was assigned a payment for each eligible child.

### **Utilities allowance and Seniors concession allowance**

Utilities allowance and seniors concession allowance were introduced by the government in 2005. They were not explicitly collected in the 2005-06 survey so estimates for these allowances were modelled. These allowances are paid six monthly, but the amount included in current weekly income is the total payment for the year divided by 52.14.

Utilities allowance was assigned to all recipients of age pension, wife pension, carer payment, widow allowance, disability support pension, partner allowance, parenting payment, austudy, service pension, war widow's pension

and special benefit, providing they were at least 65 years old if male and at least 63 years old if female.

Seniors concession allowance was assigned to males aged 65 and over and females aged 63 and over who are not eligible for the utilities allowance, providing their income unit income (as reported in the survey) was less than \$80,000 per year.

### **One-off payments to families, carers and older Australians**

The one-off payment to seniors paid in 2000-01, the one-off payments to families paid in 2003-04, the one-off payments to carers paid in 2003-04, 2004-05 and 2005-06 and the one off payment to older Australians paid in 2005-06 are included as income as they were primarily a supplement to existing income support payments. As described under Government pensions and allowances in Section 1.4 'Components of income', an annualised approach is taken to these payments. The annualised approach requires the estimates to be modelled rather than collected from respondents, since in all cases the payments were only announced late in the financial year and so respondents could not know that they would receive the payments.

In the model, the payments are assigned to all respondents who it is expected would have met the eligibility criteria at the time that they were interviewed. In the case of the one-off payment to seniors, payments were assigned to all recipients of age pension, wife pension, carer payment, widow allowance, disability support pension, mature age allowance and service pension, providing they were at least 65 years old if male, and at least 62 years old if female. The one-off payment to families was assigned to recipients of family tax benefit (one payment was assigned for each dependent child) and persons under 18 living at home and receiving youth allowance. The one-off payment to carers was assigned to recipients of carer payment and carer allowance. The one off payment to older Australians was assigned to recipients of utilities allowance and seniors concession allowance.

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## **2.6 Benchmarks and weighting of survey results**

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### **BENCHMARKS AND WEIGHTING**

Weighting is the process of adjusting results from a sample survey to infer results for the total in scope population whether that be persons, income units or households. To do this, a 'weight' is allocated to each sample unit e.g. a person or a household. The weight is a value which indicates how many population units are represented by the sample unit. The first step in calculating weights for each unit is to assign an initial weight, which is the inverse of the probability of being selected in the survey. For example, if the probability of a household being selected in the survey was 1 in 600, then the household would have an initial weight of 600 (that is, it represents 600 households).

The initial weights are then calibrated to align with independent estimates of the population of interest, referred to as 'benchmarks'. Weights calibrated against population benchmarks ensure that the survey estimates conform to the independently estimated distribution of the population rather than to the distribution within the sample itself.

The benchmarks used in the calibration of the final weights for the 2005-06 SIH were:

- number of persons aged 15 and over -
  - by state or territory by age by sex;
    - age groups for the states were 15-19, 20-24, 25-29, 30-34, 35-39, 40-44, 45-49, 50-54, 55-59, 60-64, 65-69, 70-74, 75+
    - age groups for the ACT were 15-19, 20-24, 25-29, 30-34, 35-39, 40-44, 45-49, 50-54, 55-59, 60-64, 65-74, 75+
    - age groups for the NT were 15-19, 20-24, 25-29, 30-34, 35-39, 40-44, 45+
  - by state or the ACT by labour force status ('Employed', 'Unemployed', and 'Not in the labour force');
  - by state by capital city/balance of state;
- numbers of children under age 15 -
  - by state or territory by age (0-4, 5-14)
- numbers of households -
  - by household composition (number of adults (1, 2 or 3+) and whether or not the household

contains children)

The benchmark variables used are the same as those used in the 2003-04 SIH. However the age groups used in the 2003-04 SIH for the benchmark relating to the number of persons aged 15 and over by state or territory by age by sex were 15-24, 25-34, 35-44, 45-54, 55-64, 65+. The expanded detail for age groups in SIH 2005-06 aims to improve estimates across all ages, but particularly for older people. The impact of this change on all other estimates not involving age is expected to be minimal.

The person and household benchmarks are based on estimates of numbers of persons and households in Australia. The benchmarks are adjusted to include persons and households residing in private dwellings only and to exclude persons living in very remote areas, and therefore do not, and are not intended to, match estimates of the Australian resident population published in other ABS publications.

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## 2.7 Calculation of population counts, means, medians and other estimates

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### COUNTS

Counts of income units or households are derived by summing the weights assigned to each income unit or household record of interest. Counts of persons can also be obtained this way if only persons over 15 years of age are required. However, there are not separate records for persons under the age of 15, and therefore counts of persons including those under 15 years have to be derived by first multiplying each household weight by the number of persons in the household and then summing the products.

### MEANS

The mean, or average, value of a data item is usually calculated by selecting all the survey records for the population of interest, multiplying the value of the data item in each record by the weight of the record and summing the resultant products, and then dividing the total by the sum of the weights of the records. For example, the mean gross income of Queensland households is the weighted sum of the gross income of each such household divided by the sum of the weights relating to each such household.

However, for some purposes means for a household variable may be required with respect to all people in a population group, including children aged under 15. Such measures (referred to as person weighted measures) are often used when analysing equivalised household income. Estimates of mean equivalised disposable household income in SIH published output are obtained by multiplying the equivalised disposable income of each household by the number of people in the household (including children) and by the weight of the household, summing across all households and then dividing by the estimated number of people in the population group. (The estimated number of people in the population group is calculated as outlined above in the section 'counts', by first multiplying each household weight by the number of persons in the household and then summing the products).

### MEDIANS

Medians divide the population of interest into halves. To identify the median record, the population is first ranked in ascending order according to the data item of interest. Except for person weighted measures of household variables, the weights of the records are then accumulated until half the population is accounted for. The record at which this occurs is the median record, and its value for the data item of interest is the median value. For person weighted measures of household variables, the household weights are multiplied by the number of persons in the household before accumulation.

### OTHER ESTIMATES

An analogous approach is used for other quantile measures.

Calculation of the Gini coefficient is included in Appendix 3 'Gini coefficient and other single statistic summaries of income distribution'.

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## 2.8 Reliability of estimates

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### RELIABILITY OF ESTIMATES

The estimates provided in this publication are subject to two types of error, non-sampling and sampling error. These are discussed below.

Comparisons between estimates from surveys conducted in different periods, for example, comparison of 2005-06 SIH estimates with 2003-04 SIH estimates, are also subject to the impact of any changes made to the way the survey is conducted. See part 4 'Changes from previous surveys'.

#### Non-sampling error

Non-sampling error can occur in any collection, whether the estimates are derived from a sample or from a complete collection such as a census. Sources of non-sampling error include non-response, errors in reporting by respondents or recording of answers by interviewers and errors in coding and processing the data.

Non-sampling errors are difficult to quantify in any collection. However, every effort is made to reduce non-sampling error to a minimum by careful design and testing of the questionnaire, training of interviewers and data entry staff and extensive editing and quality control procedures at all stages of data processing.

One of the main sources of non-sampling error is non-response by persons selected in the survey. Non-response occurs when people cannot or will not cooperate or cannot be contacted. Non-response can affect the reliability of results and can introduce a bias. The magnitude of any bias depends upon the level of non-response and the extent of the difference between the characteristics of those people who responded to the survey and those who did not.

The following methods were adopted to reduce the level and impact of non-response:

- face-to-face interviews with respondents
- the use of interviewers who could speak languages other than English, where necessary
- follow-up of respondents if there was initially no response
- imputation of missing values
- ensuring that the weighted data is representative of the population (in terms of demographic characteristics) by aligning the estimates with population benchmarks.

#### Sampling error

The estimates are based on information obtained from the occupants of samples of dwellings. Therefore, the estimates are subject to sampling variability and may differ from the figures that would have been produced if information had been collected for all dwellings. One measure of the likely difference is given by the standard error (SE), which indicates the extent to which an estimate might have varied because only a sample of dwellings was included. There are about two chances in three that the sample estimate will differ by less than one SE from the figure that would have been obtained if all dwellings had been included, and about 19 chances in 20 that the difference will be less than two SEs. Another measure of the likely difference is the relative standard error (RSE), which is obtained by expressing the SE as a percentage of the estimate.

For estimates of population sizes, the size of the SE generally increases with the level of the estimate, so that the larger the estimate the larger the SE. However, the larger the sampling estimate the smaller the SE in percentage



terms (RSE). Thus, larger sample estimates will be relatively more reliable than smaller estimates.

Estimates with RSEs of 25% or more are not considered reliable for most purposes. Estimates with RSEs greater than 25% but less than or equal to 50% are annotated by an asterisk to indicate they are subject to high SEs and should be used with caution. Estimates with RSEs of greater than 50%, annotated by a double asterisk, are considered too unreliable for general use and should only be used to aggregate with other estimates to provide derived estimates with RSEs of 25% or less.

Estimates of RSEs are provided on the ABS web site for all tables included in the published output from the SIH (see Part 3 'Data availability'). The RSEs have been derived using the group jackknife method. If needed, SEs can be calculated using the estimates and RSEs.

### RSEs of comparative estimates

Proportions and percentages, which are formed from the ratio of two estimates, are also subject to sampling errors. The size of the error depends on the accuracy of both the numerator and the denominator. For proportions where the denominator is an estimate of the number of households in a grouping and the numerator is the number of households in a sub-group of the denominator group, the formula for the RSE is given by:

$$RSE\% \left( \frac{x}{y} \right) = \sqrt{[RSE\%(x)]^2 + [RSE\%(y)]^2}$$

The difference between survey estimates is also subject to sampling variability. An approximate SE of the difference between two estimates (x-y) may be calculated by the formula:

$$SE(x-y) = \sqrt{[SE(x)]^2 + [SE(y)]^2}$$

This approximation can generally be used whenever the estimates come from different samples, such as two estimates from different years or two estimates for two non-intersecting subpopulations in the one year. If the estimates come from two populations, one of which is a subpopulation of the other, the standard error is likely to be lower than that derived from this approximation, but there is no straightforward way of estimating how much lower.

### Significance testing

Statistical significance testing can be undertaken to determine whether it is likely that there is a difference between two estimates from different samples. The standard error for the difference between two estimates can be calculated using the formula in the paragraph above. The standard error is used to calculate the following test statistic:

$$\frac{x-y}{SE(x-y)}$$

If the value of this test statistic is greater than 1.96 then there are 19 chances in 20 that there is a real difference in the two populations with respect to that characteristic. Otherwise, it cannot be stated with confidence that there is a real difference between the populations.

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## Part 3 Data Availability

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### DATA AVAILABILITY

Part 3 of this User Guide describes the range of data available from the SIH 2005-06 in both published and unpublished form. More detailed information can also be obtained by telephoning the Living Conditions Client Services team on (02) 6252 6903, or by emailing <living.conditions@abs.gov.au>.

This section contains the following subsection :

- 3.1 Publications
- 3.2 Special data services
- 3.3 Supporting Material
- 3.4 Confidentialised Unit Record Files (CURFs)

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## 3.1 Publications

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### PUBLICATIONS

The publications available from the 2005-06 SIH are listed below. All can be downloaded free of charge from the ABS website.

**Household Income and Income Distribution** (cat. no. 6523.0) presents estimates of the income, net worth and other characteristics of households and persons resident in private dwellings in Australia. It includes estimates of the distribution of household income across the population.

**Household Income and Income Distribution: Detailed tables** (cat. no. 6523.0.55.001) contains information on the income and characteristics of households and persons resident in private dwellings in Australia. The tables provide more detailed dissections (such as by age of persons in the household) and additional classifications to those included in **Household Income and Income Distribution** (cat. no. 6523.0).

**Household Wealth and Wealth Distribution** (cat. no. 6554.0) presents estimates of household net worth, or wealth, classified by various characteristics, including summary measures of the distribution of household net worth in Australia. Expected to be released in November 2007.

**Housing Occupancy and Costs** (cat. no. 4130.0.55.001) contains data from the SIH on Australian housing costs and relates these to characteristics of occupants and dwellings such as tenure, family composition of household, dwelling structure, age, income and principal source of income. It also includes value of dwelling estimates for capital cities, and information on recent home buyers. Expected to be released in November 2007.

**Survey of Income and Housing User Guide** (cat. no. 6553.0) describes the definitions, concepts, methodology and estimation procedures used in the surveys. It also contains a list of the SIH output items.

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## 3.2 Special data services

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### SPECIAL DATA SERVICES

The published data are only a small portion of the data collected in the survey. The ABS offers specialised consultancy services to assist clients with more complex statistical information needs. Clients may wish to have the unit record data analysed according to their own needs, or require tailored tables incorporating data items and populations as requested by them. A wide range of data items are available - the detailed list of possible data items is contained in Appendix 6.

Tables and other analytic outputs can be made available electronically or in printed form. However, as the level of detail or disaggregation increases with detailed requests, the number of contributors to data cells decreases. This may result in some requested information not being able to be released due to confidentiality or sampling variability constraints. All specialist consultancy services attract a service charge, and clients will be provided with a quote before information is supplied. For further information, contact ABS information consultants on 1300 135 070. For

clients with specific requirements, customised tables can be produced.

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## 3.3 Supporting Material

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### SUPPORTING MATERIAL

To assist clients in analysing the data from the survey, a representation of the computer assisted interview questionnaire used in the SIH is available on the ABS website. It can be downloaded from the "Details" tab of the website entry for this publication.

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## 3.4 Confidentialised Unit Record Files (CURFs)

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### CONFIDENTIALISED UNIT RECORD FILES (CURFs)

For clients wanting to produce their own tabulations and conduct manipulations of survey estimates a file containing unit records relating to almost all the survey respondents can be supplied. To protect the confidentiality of individual persons and households some data items are removed from the file and the level of detail for some items is reduced.

Two microdata files are available from this survey:

- a basic SIH CURF available on CD-ROM or through the Remote Access Data Laboratory (RADL)
- an expanded SIH CURF accessible only through the RADL.

The expanded CURF contains more detailed data for some variables than the basic CURF, as well as some additional variables. Persons have been removed from large households to reduce the expanded CURF to maximum household size of 8 and the basic CURF to a maximum household size of 6.

The RADL is a secure on-line data query service that clients can access via the ABS website. Because the CURFs are kept within the ABS environment, the ABS is able to release more detailed data via the RADL than can be made available on CD-ROM. Further information about this facility is available on the ABS website <<https://www.abs.gov.au>> (see Services We Provide, CURFs).

Clients interested in finding out more about the CURFs should contact the Microdata Access Strategies Section of the ABS at <[microdata.access@abs.gov.au](mailto:microdata.access@abs.gov.au)> or on (02) 6252 7714.

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## Part 4 Changes from Previous Surveys

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### CHANGES FROM PREVIOUS SURVEYS

There have been a number of changes made to the SIH since it was first conducted in 1994-95. These may have an impact on the assessment of changes over time.

The 2005-06 SIH was similar to the SIH run in 2003-04. Section 4.1 outlines the differences between the two

surveys.

A number of major changes were introduced in the 2003-04 SIH. The changes were largely designed to improve survey quality but may impact on the comparability between the 2003-04 estimates and earlier data. It is generally not possible to quantify the extent of the discontinuity. Section 4.2 outlines the main changes while Appendix 5 presents an assessment of the aggregate impact of the 2003-04 changes on income measures.

The surveys from 1994-95 to 2002-03 are comparable. Section 4.3 provides information on the minor differences.

The final sample size for SIH cycles from 1994-95 is shown in Table 4.1. The sample size can give an indication of the reliability of the estimates produced from the surveys.

**Table 4.1 Previous SIH sample sizes**

	Capital city	Balance of state	Total
1994-95	4 438	2 381	6 819
1995-96	4 588	2 375	6 963
1996-97	4 715	2 530	7 245
1997-98	4 649	2 376	7 025
1999-2000	4 327	2 310	6 637
2000-01	4 397	2 389	6 786
2002-03	6 657	3 554	10 211
2003-04	7 077	4 284	11 361
2005-06	6 405	3 556	9 961

This section contains the following subsection :

- 4.1 Changes in the 2005-06 SIH
- 4.2 Changes in the 2003-04 SIH
- 4.3 Changes in earlier surveys

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## 4.1 Changes in the 2005-06 SIH

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### CHANGES IN THE 2005-06 SIH

The 2005-06 SIH was similar to the 2003-04 SIH, but there were some changes in definitions and methodology.

### CHANGES IMPACTING ON ALL DATA ITEMS

The main changes which could impact on all data items were:

- the 2003-04 SIH was integrated with the Household Expenditure Survey while the 2005-06 SIH was run as a stand alone survey
- the final sample size decreased from 11,361 households in 2003-04 to 9,961 in 2005-06
- the scope of the survey was changed slightly - in 2003-04, all people living in Indigenous communities were out of scope; in 2005-06 they were out of scope only if they were living in very remote areas
- benchmarks based on the 2001 Census have been used, and the benchmarks are consistent with the scope in that people living in very remote areas in all states and territories are excluded; in 2003-04, benchmarks were based on the 1996 Census and did not exclude people living in very remote areas, except in the Northern Territory where people living in areas defined as sparse were excluded
- more detailed age benchmarks were used when determining the weights to be allocated to each unit in 2005-06 estimates; for further information see Section 2.6
- imputation procedures were changed - all households where one or more people did not respond were treated as non-responding; in 2003-04 these were imputed if the non-responding person was not a 'significant' person.

### CHANGES RELATING TO SPECIFIC DATA ITEMS

There were also a number of changes that relate to specific data items.

### **Inclusion of all salary sacrificed income**

In the published output from the 2005-06 survey, all amounts salary sacrificed have been included in wages and salary estimates. In output from previous surveys, estimates have included only some salary sacrificed amounts. The 2003-04 estimates published in the 2005-06 issue of **Household Income and Income Distribution, Australia** (cat. no. 6523.0) have also been revised to include additional salary sacrificed amounts. The changed treatment of salary sacrifice has not impacted significantly on the estimates. In 2005-06 the Gini coefficient on the new method was 0.307, compared with 0.304 when compiled on the former method. Including all salary sacrifice in the income estimates for 2005-06 has added 0.003 points to the Gini coefficient and \$5 (0.8%) to mean weekly equivalised disposable household income.

Income items produced using the former method are available to assist users who wish to analyse data that is comparable to previously published data. In these items, only those salary sacrificed amounts that had been reported by respondents as cash income were included in wages and salary estimates.

For further information on the changed treatment of salary sacrifice, see Appendix 4.

### **Improvements to family tax benefit estimates**

Improvements have been made to estimates relating to current income from family tax benefit (FTB). Prior to 2005-06, the FTB item only included FTB received as fortnightly payments. FTB paid through the tax system or as a lump sum was excluded for practical reasons. The items 'Total current weekly income from government pensions and allowances' and 'Total income from all sources' also excluded these components, but they were included in measures of disposable income. In 2005-06 the new FTB item 'Current weekly income from family tax benefits (modelled)' includes all FTB payments, regardless of whether they are received fortnightly, via the tax system or as a lump sum. It also includes payments of FTB supplement. Some components of the new item are modelled using information on income and household demographics reported in the survey. All income aggregates include the new item. It should be noted that there is little impact on comparability of estimates of disposable income as a result of this change, since disposable income has always included modelled components relating to FTB paid through the tax system or as a lump sum.

### **Housing costs definition**

The housing costs measure used in the 2005-06 issue of **Housing Occupancy and Costs, Australia** (cat. no. 4130.0.55.001) is slightly different from the measure used in prior issues. In prior issues housing costs comprised: rates payments for owners; rates and housing loan payments for owners with a mortgage; and rent payments for renters. In 2005-06, information on housing costs for other tenure types which was first collected in the 2003-04 survey is included. The definition of housing costs is no longer dependent on tenure - it is defined as the sum of rent payments, rates payments, and mortgage or unsecured loan payments if the initial purpose was primarily to buy, add or alter the dwelling. The revised definition adds only about \$1 (less than 1%) to mean weekly housing costs.

### **Other changes**

There have been changes to some pensions and allowances paid by the government, resulting in new items for maternity payment, utilities allowance, seniors concession allowance and one-off payment to older Australians.

A number of changes have been made to the derivation process used to estimate income tax liability. In prior surveys estimates of imputed tax payable included an adjustment to subtract estimated FTB payments made through the tax system or as a lump sum. This ensured that FTB payments made through the tax system or as a lump sum were included in disposable income. This adjustment is no longer required since such payments are included in gross income estimates.

## 4.2 Changes in the 2003-04 SIH

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### INTEGRATION OF HES AND SIH

The 2003-04 SIH was integrated with the 2003-04 HES. This integration was achieved by selecting a subsample of the households in the SIH survey and asking them the additional questions required for HES purposes. The HES subsample comprised 6,957 of the 11,361 households responding to the SIH. The main advantages of integrating the surveys are:

- respondent burden is lower
- the data collection costs are lower
- the resultant dataset is richer because HES and SIH results are more comparable than previously.

However, in order to achieve this integration, some changes were required to both surveys which impact on comparability with previous surveys.

In addition, it is possible that the integration of the surveys affected the non-response bias in the SIH. The response rates for the HES subsample are lower than achieved in the SIH-only sample component because of the reluctance of some respondents to provide the extra information required in the HES part of the survey. The non respondents to the 2003-04 survey may therefore have different characteristics to the non respondents of previous SIHs, resulting in different non-response biases.

### DATA ITEMS REMOVED

A few data items collected in previous surveys were not collected in the 2003-04 SIH. These include:

- income unit level tenure - in 2003-04 tenure is available at the household level only
- labour force status in each of the 7 months prior to the interview
- full-time/part-time status in each of the 7 months prior to the interview
- month left school.

### CHANGES IN CONCEPTS, DEFINITIONS AND CLASSIFICATIONS

In previous SIHs, the household reference person was chosen from an income unit within the household that had the highest tenure type. Tenure type has been collected for households but not for income units in the 2003-04 SIH. The tenure type of income units is therefore no longer used in determining which person in the household is to be designated as household reference person.

In the published output from the surveys, the data item "family composition of household" replaces the item "household composition". The new item better meets user requirements for the treatment of households with dependent children.

### CHANGES IN METHODOLOGY

There were a number of changes to the survey methodology introduced in 2003-04. Some of these were a consequence of the integration of the HES and SIH. The main changes which could impact on all data items were:

- previous SIH cycles had selected dwellings from those that had been respondents for eight months in the Monthly Population Survey (MPS), whereas in 2003-04 the SIH sample was drawn from dwellings not recently included in an ABS household survey (possible change in response bias)
- the sample size of the SIH was increased from 10,211 households (comprising 19,400 persons aged 15 and over) in 2002-03 to 11,361 households (comprising 22,315 persons aged 15 and over) in 2003-04 (lower sample error)
- interviewer use of a laptop computer (this may have improved data capture)
- editing and imputation procedures were changed - in particular because the SIH sample is no longer drawn from households who have participated in the MPS, responses given in the MPS are no longer available as a basis for imputation.

The changes in survey methodology relating to specific data items were:

- current income from own unincorporated business and investments was measured using respondents' estimates of expected income in the current financial year, whereas previously these data items were estimated based only on information about reported income for the previous financial year - this change had a significant impact on the coverage of such income streams in current income measures
- the collection of details about the assets and liabilities of the household may have improved the quality of reporting of associated income streams
- the instrument wording has been changed to explicitly ask that reported dividends include the value of imputation credits - previously this direction was only included in interviewer instructions
- information relating to some household loans was collected using a different methodology - for those loan accounts that have a redraw facility and have regular income (such as wages) deposited into them, respondents were not asked to provide a 'usual repayment' - instead they were asked to provide the amount that the principal outstanding usually decreases by in a 6 month period and this was used in conjunction with information collected on interest to derive a repayment amount
- details of previous financial year income were collected from all persons - in previous SIHs this information was not collected from people who had only arrived in Australia in the current financial year
- details of hours worked were collected from all employed persons - in previous SIHs, this information was only available for employees
- unlike previous SIHs, data on repayments and principal outstanding on mortgages for other purposes (ie for purposes other than building, buying, altering or adding to the selected dwelling) excludes mortgages that were used for business or investment purposes.

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## 4.3 Changes in earlier surveys

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### CHANGES IN EARLIER SURVEYS

The SIH cycles from 1994-95 to 2002-03 are comparable. These files were reprocessed in 2003 to apply consistent demographic benchmarks to all years, and to incorporate the latest demographic estimates in the benchmarks. Changes over this period are generally minor and are summarised below:

- the sample size was fairly constant at about 7,000 households from 1994-95 to 2000-01, but increased to 10,211 in 2002-03
- an extra benchmark was used in the weighting process in 1999-2000 and 2000-01 to compensate for an apparent fall in the coverage of government benefit payments in those years
- any changes to government pensions and allowances have been incorporated
- the 2nd edition of the **Australian Standard Classification of Occupations, Second Edition (ASCO)** (cat. no. 1220.0) was introduced from 1996-97 for coding of occupation.

In addition, the item nature of occupancy was replaced by tenure type from 1995-96. Prior to 1995-96 owner occupiers were classified as either owners or purchasers. A purchaser had a mortgage or loan secured against the dwelling, and the loan was used to purchase or build the dwelling. An owner had no loan secured against the dwelling for the purpose of building or purchasing. From 1995-96, owner occupiers are classified as owners without a mortgage and owners with a mortgage. This change to the classification was made to reflect the increasing diversity in financial instruments, in particular the increasing use of loans secured against dwellings being used for non-housing purposes. Such secured loans have implications for the security of tenure and a household with such a loan is classified as an owner with a mortgage in the new classification.

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## Explanatory Notes

### Glossary

#### GLOSSARY

## Accounts with financial institutions

Accounts held with banks or any other financial institutions e.g. credit unions, building societies, insurance companies, finance companies. Examples of types of accounts include: passbook, statement, cheque or term deposit accounts.

## Assets

An entity of a financial or non-financial nature, owned by the household or its members, and from which economic benefits may be derived by holding or use over a period of time.

## Balance of state

That part of each Australian state or territory not defined as capital city. Balance of state estimates for Northern Territory are regarded as too unreliable to publish separately since they exclude collection districts defined as very remote which account for a significant proportion of the population. All of the Australian Capital Territory is defined as capital city for this survey.

## Bond

A certificate of ownership of a specified portion of a debt. May be issued by a government agency or private corporation to individuals or companies and usually bears a fixed interest rate of return on investment.

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## Canadian National Occupancy Standard (CNOS)

Provides a measure of housing utilisation. The CNOS assesses the bedroom requirements of a household by specifying that:

- there should be no more than two persons per bedroom
- children less than 5 years of age of different sexes may reasonably share a bedroom
- children less than 18 years of age and of the same sex may reasonably share a bedroom
- single household members aged 18 years and over should have a separate bedroom, as should parents or couples
- a lone person household may reasonably occupy a bed sitter.

The CNOS variable on the file compares the number of bedrooms required with the actual number of bedrooms in the dwelling.

## Capital city

Refers to Australia's six State capital city Statistical Divisions and the Darwin Statistical Division as defined in the **Australian Standard Geographical Classification (ASGC)** (cat. no. 1216.0). For the Australian Capital Territory the estimates relate predominantly to urban areas.

## Changeover buyer

A household which bought their dwelling in the three years prior to the reference year and either the reference person or partner had previously owned a dwelling.

## Children's assets

Any assets owned by children in the household that are not included in the value of the household contents. These assets can be financial (e.g. a child's bank accounts, assets held in trusts, bonds, debenture stock) or can be non-financial such as jewellery or property held in trust for the children.

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## Collection District (CD)



The Census Collection District (CD) is the smallest geographic area defined in the **Australian Standard Geographical Classification (ASGC)** (cat. no. 1216.0).

### **Consumer Price Index (CPI)**

A general measure of price inflation for the household sector in Australia. Specifically, it provides a measure of changes, over time, in the cost of a constant basket of goods and services acquired by the capital city households in Australia.

### **Contents of dwelling**

This is a non-financial asset and comprises an estimated value of household contents. Examples include: clothing, jewellery, hobby collections, furniture, paintings and other works of art, soft furnishings and electrical appliances other than fixtures such as stoves and built-in items.

### **Couple**

See One family households.

### **Couple family with dependent children**

See One family households.

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### **Couple, one family household**

A one family household consisting of:

- one couple only
- one couple, with their dependent and/or non-dependent children only
- one couple, with or without children, plus other relatives
- one couple, with or without children and other relatives, plus unrelated individuals.

### **Credit card debt**

The amount owing on the respondent's latest credit card account statement (including any government, interest or financial institution charges), irrespective of whether it was paid off by the due date. Includes amounts owing on specialised retail shopping cards as well as general credit cards such as Visa, Mastercard and Bankcard.

### **Debenture**

A formal acknowledgement of indebtedness by a company. Interest is paid by the company at specific intervals. A loan or deposit can be called a debenture if it is secured over company assets. Unlike shareholders, debenture holders have a creditor relationship with the company. Instead of dividends, debenture holders receive interest on their debentures which is accounted for by the company as an expense.

### **Deciles**

Groupings that result from ranking all households or persons in the population in ascending order according to some characteristic such as their household income and then dividing the population into 10 equal groups, each comprising 10% of the estimated population.

### **Dependent children**

All persons aged under 15 years; and persons aged 15-24 years who are full-time students, have a parent in the household and do not have a partner or child of their own in the household.

### **Disposable income**

Gross income after income tax and the Medicare levy are deducted. Income tax and the Medicare levy are imputed based on each person's income and other characteristics as reported in the survey. Disposable income is sometimes referred to as net income.

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## **Dwelling**

Defined as a suite of rooms contained within a building which are self-contained and intended for long-term residential use. To be self-contained the suite of rooms must possess cooking and bathing facilities as building fixtures. Examples of types of dwelling include: separate house; semi-detached, row or terrace house or townhouse; flat, unit, or apartment; and other dwelling, including caravan, cabin, houseboat, and house or flat attached to a shop.

## **Earners**

Persons (excluding dependent children) who receive income from wages or salaries, who are engaged in their own business or partnership, or are silent partners in a business or partnership.

## **Employed**

Persons aged 15 years and over who, during the week before the interview:

- worked one hour or more for pay, profit, commission or payment in kind in a job or business, or on a farm (includes employees, employers and own account workers)
- worked one hour or more, without pay, in a family business or on a family farm
- had a job, business or farm but was not at work because of holidays, sickness or other reason.

## **Employee**

An employed person who, for most of his/her working hours:

- works for a public or private employer and receives remuneration in wages or salary, or is paid a retainer fee by his/her employer and works on a commission basis, or works for an employer for tips, piece-rates or payment in kind
- operates their own incorporated enterprise with or without employees.

## **Employer**

A person who operates his or her own unincorporated business or engages independently in a profession or trade, and hires one or more employees.

## **Equity in the dwelling**

A household's equity in the dwelling is the difference between the value of the dwelling and the total amount outstanding on mortgages taken out on the dwelling for any purpose, or unsecured loans taken out for housing purposes.

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## **Equivalised disposable household income**

Disposable household income adjusted using an equivalence scale. For a lone person household it is equal to disposable household income. For a household comprising more than one person, it is an indicator of the disposable household income that would need to be received by a lone person household to enjoy the same level of economic wellbeing as the household in question. For further information see Appendix 2.

## **Equivalising factor**

A factor that can be used to adjust the actual incomes of households in a way that enables analysis of the relative wellbeing of households of different size and composition. The equivalising factor included on the file has been calculated using the 'modified OECD' equivalence scale. The factor is built up by allocating points to each person in a household. Taking the first adult in the household as having a weight of 1 point, each additional person who is 15 years or older is allocated 0.5 points, and each child under the age of 15 is allocated 0.3 points. The equivalence factor is the sum of the equivalence points allocated to the household members. Equivalised household income can be derived by dividing total household income by the equivalence factor. For further information see Appendix 2.

## **Family**

Two or more people, one of whom is at least 15 years of age, who are related by blood, marriage (registered or de facto), adoption, step or fostering, and who usually live in the same household. A separate family is formed for each married couple, or for each set of parent-child relationships where only one parent is present.

## **Family composition of household**

Classifies households into three broad groupings based on the number of families present (one family, multiple family and non-family). One family households are further disaggregated according to the type of family (such as couple family or one parent family) and according to whether or not dependent children are present. Non-family households are disaggregated into lone person households and group households.

## **Financial assets**

An asset whose value arises not from its physical existence (as would a building, piece of land, or capital equipment) but from a contractual relationship. Financial assets are mostly financial claims (with the exception of shares). Financial claims entitle the owner to receive a payment, or a series of payments, from an institutional unit to which the owner has provided funds. Examples include accounts held with financial institutions, ownership of an incorporated business, shares, debentures and bonds, trusts, superannuation funds, and loans to other persons.

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## **First home buyer**

A household which bought their dwelling in the three years prior to the survey reference period, and neither the reference person nor partner had owned or been purchasing a house previously.

## **Flat, unit or apartment**

Includes all self-contained dwellings in blocks of flats, units or apartments. These dwellings do not have their own private grounds and usually share a common entrance foyer or stairwell. This category includes houses converted into flats and flats attached to houses such as granny flats. A house with a granny flat attached is regarded as a separate house.

## **Full-time employed**

Employed persons who usually work 35 hours or more a week (in all jobs).

## **Full-time student**

A person 15 years or over who is classified as a full-time student by the institution they attend, or considers himself/herself to be a full-time student. Full-time study does not preclude employment.

## **Gini coefficient**

A summary measure of inequality of income distribution. For further information see Appendix 3.

## **Government pensions and allowances**

Income support payments from government to persons under social security and related government programs. Included are pensions and allowances received by aged, disabled, unemployed and sick persons, families and

children, veterans or their survivors, and study allowances for students. All overseas pensions and benefits are included here, although some may not be paid by overseas governments. The one-off payment to seniors paid in 2000-01, the one-off payment to families paid in 2003-04 and the one-off payments to carers paid in 2003-04, 2004-05 and 2005-06 are included. Family tax benefit is also regarded as income. However, prior to 2005-06 family tax benefit paid through the tax system or as a lump sum by Centrelink was only included in disposable income, and not gross income.

## **Gross income**

Regular cash receipts (including salary sacrificed income) before income tax or the Medicare levy are deducted.

## **Group household**

See Non-family household.

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## **Household**

A person living alone or a group of related or unrelated people who usually live in the same private dwelling.

## **Household questionnaire**

Used to collect information on household characteristics, housing costs and household assets and liabilities.

## **Household reference person**

The reference person for each household is chosen by applying, to all household members aged 15 years and over, the selection criteria below, in the order listed, until a single appropriate reference person is identified:

- one of the partners in a registered or de facto marriage, with dependent children
- one of the partners in a registered or de facto marriage, without dependent children
- a lone parent with dependent children
- the person with the highest income
- the eldest person.

For example, in a household containing a lone parent with a non-dependent child, the one with the higher income will become the reference person. However, if both individuals have the same income, the elder will become the reference person.

## **Housing costs**

Housing costs for the purposes of the publication **Housing Occupancy and Costs, Australia** (cat. no. 4130.0.55.001) comprise:

- rent payments
- rates payments (general and water)
- mortgage or unsecured loan payments if the initial purpose was primarily to buy, build, add to or alter the dwelling.

Some additional items relating to housing costs are available to enable alternative estimates of housing costs to be constructed. For further information see Section 4.2.

## **Housing costs as a proportion of income**

The total weekly housing costs of a group (e.g. one parent households) are divided by the total weekly income of that group expressed as a percentage.

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## Housing utilisation

Provides a measure of the bedroom requirements of a household according to household size and composition. See Canadian National Occupancy Standard.

## Income

Regular and recurring cash receipts including money received from:

- wages and salaries (whether from an employer or own incorporated enterprise), including income provided as part of a salary sacrifice arrangement
- profit/loss from own unincorporated business (including partnerships)
- investment income (interest, rent, dividends, royalties)
- government pensions and allowances
- private cash transfers (e.g. superannuation, regular workers' compensation, income from annuities, child support, and other transfers from other households).

Gross income is the sum of the income from all these sources before income tax or the Medicare levy are deducted. Other measures of income are disposable income and equivalised disposable income.

Note that child support and other transfers from other households are not deducted from the incomes of the households making the transfers. See also Gross income, Disposable income and Equivalised disposable income.

## Income tax

This item was estimated for all households using the relevant taxation criteria and the income and other characteristics of household members reported in the survey.

## Income unit

One person or a group of related persons within a household, whose command over income is assumed to be shared. Income sharing is assumed to take place within married (registered or de facto) couples, and between parents and dependent children.

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## Income unit reference person

The male partner in a couple income unit, the parent in a one parent income unit and the person in a one person income unit.

## Incorporated business

An incorporated business is a company that has a registered business name with the **Australian Securities and Investment Commission** (ASIC) and a legal status which is separate to that of the individual owners of the business.

## Individual questionnaire

Used to collect information from each person aged 15 years and over on individual details such as income, personal assets, education and labour force status.

## Industry

Coded for all employed people aged 15 years and over, using the **Australian and New Zealand Standard Industrial Classification (ANZSIC)** (cat. no. 1292.0).

## **Investment loan**

A loan taken out for the purpose of financing investment, excluding loans for business purposes and rental property.

## **Labour force status**

Classifies all people aged 15 years and over according to whether they were employed, unemployed or not in the labour force.

## **Landlord type**

For renters, the type of entity to whom rent is paid or with whom the tenure contract or arrangement is made. Renters are classified to one of the following categories:

- state/territory housing authority - where the household pays rent to a state or territory housing authority or trust
- private landlords - where the household pays rent to a real estate agent or to another person not in the same household
- other - where the household pays rent to the owner/manager of a caravan park, an employer (including a government authority), a housing cooperative, a community or church group, or any other body not included elsewhere.

## **Liability**

A liability is an obligation which requires one unit (the debtor) to make a payment or a series of payments to the other unit (the creditor) in certain circumstances specified in a contract between them.

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## **Loan**

A form of liability that is created when creditors lend funds directly to debtors. Examples are an overdraft from a bank, money lent by a building society with a mortgage over a property as collateral, and personal loans.

## **Loans for owner occupied dwelling**

Principal outstanding on loans used to purchase, build, alter, or make additions to the selected dwelling. Includes money borrowed for a deposit on the selected dwelling, and bridging finance taken out until such time as a loan or mortgage is obtained or the dwelling is bought outright. Where only a proportion of a loan is used for the owner occupied dwelling, only that proportion of the principal outstanding is included.

## **Lone person household**

See Non-family households.

## **Mean housing costs**

The total weekly housing costs paid by a group of households (e.g. couple only households) divided by the number of households in that group.

## **Mean income**

The total income received by a group of units divided by the number of units in the group. For more detail about household weighted and person weighted means, see Section 1.6.

## **Mean net worth**

The total net worth of a group of units divided by the number of units in the group.

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## **Median housing costs**

That level of weekly housing costs that divides a group of households into two equal parts, one half having housing costs above the median and the other half having housing costs below the median. Households with nil or negative total income are not included in this calculation.

## **Median income**

That level of income which divides the units in a group into two equal parts, one half having incomes above the median and the other half having incomes below the median. For more detail about household weighted and person weighted medians, see Section 1.6.

## **Median net worth**

That level of net worth which divides the units in a group into two equal parts, one half having net worth above the median and the other half having net worth below the median.

## **Median ratio of housing costs to income**

The ratio of weekly housing costs to gross weekly income is calculated for each household. The median is the level of that ratio that divides a group of households into two equal parts, one half having the ratio above the median and the other half having the ratio below the median.

## **Medicare levy**

Medicare is Australia's universal health care system. The Medicare levy is a specific tax, based on individual income, intended to assist in the funding of this system.

## **Mortgage**

A mortgage is a loan taken out using the usual residence as security. An owner with a mortgage must still owe money from such a loan.

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## **Multiple family household**

A household containing two or more families. Unrelated individuals may also be present.

## **Negative income**

Income may be negative when a loss accrues to a household as an owner or partner in unincorporated businesses or rental properties. Losses occur when operating expenses and depreciation are greater than gross receipts.

## **Net worth**

Net worth is the value of a household's assets less the value of its liabilities. Net worth may be negative when household liabilities exceed household assets.

## **Non-dependent children**

Persons aged 15 years and over who:

- do not have a spouse or offspring of their own in the household
- have a parent in the household
- are not full-time students aged 15-24 years.

## Non-family household

A household that consists of unrelated persons only. Non-family households are classified to one of the following categories:

- Group household - a household consisting of two or more unrelated persons where all persons are aged 15 years and over. There are no reported couple relationships, parent-child relationships or other blood relationships in these households.
- Lone person household - a household consisting of a person living alone.

## Non-financial assets

Non-financial assets are all assets other than financial assets. Examples include residential and non-residential property, household contents and vehicles.

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## Not in the labour force

Persons not in the categories employed or unemployed as defined.

## Occupation

Coded for all employed people aged 15 years and over, using the **Australian Standard Classification of Occupations, second edition (ASCO)** (cat. no. 1220.0).

## One family households

One family households are classified to one of the following categories:

- Couple only - two persons in a registered or de facto marriage, who usually live in the same household
- Couple family with dependent children - a household consisting of a couple with at least one dependent child. The household may also include non-dependent children, other relatives and unrelated individuals
- One parent family with dependent children - a household comprising a lone parent with at least one dependent child. The household may also include non-dependent children, other relatives and unrelated individuals
- Other one family households - a household comprising:
  - one couple with their non-dependent children only
  - one couple, with or without non-dependent children, plus other relatives
  - one couple, with or without non-dependent children or other relatives, plus unrelated individuals
  - a lone parent with his/her non-dependent children, with or without other relatives and unrelated individuals
  - two or more related individuals where the relationship is not a couple relationship or a parent-child relationship (e.g. two brothers).

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## One parent family with dependent children

See One family households.

## One parent, one family household

A one family household comprising a lone parent with at least one dependent or non-dependent child. The household may also include other relatives and unrelated individuals.

## Other dwelling

Includes caravans, houseboats, or houses or flats attached to a shop or other commercial premise.

## Other income



Income other than wages and salaries, own unincorporated business income and government pensions and allowances. This includes income received as a result of ownership of financial assets (interest, dividends), and of non-financial assets (rent, royalties) and other regular receipts from sources such as superannuation, child support, workers' compensation and scholarships. Income from rent is net of operating expenses and depreciation and may be negative when these are greater than gross receipts.

### **Other landlord type**

Where the household pays rent to the owner/manager of a caravan park, an employer (including a government authority), a housing cooperative, a community or church group, or any other body not included elsewhere.

### **Other one family households**

See One family households.

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### **Other property loans**

Principal outstanding on loans used to purchase, build, alter, or make additions to property rented out, loans taken out by people in rental properties who are buying or building a home somewhere else, and loans taken for alterations and additions to other property. Where only a proportion of a loan is used for the property, only that proportion of the principal outstanding is included.

### **Other tenure type**

A household which is not an owner (with or without a mortgage), or a renter. Includes rent free.

### **Own account worker**

A person who operates his or her own unincorporated business or engages independently in a profession or trade and hires no employees.

### **Own unincorporated business income**

The profit/loss that accrues to persons as owners of, or partners in, unincorporated businesses. Profit/loss consists of the value of gross output of the business after the deduction of operating expenses (including depreciation). Losses occur when operating expenses are greater than gross receipts and are treated as negative income.

### **Owner (of dwelling)**

A household in which at least one member owns the dwelling in which the household members usually reside. Owners are divided into two categories - owners without a mortgage and owners with a mortgage. If there is any outstanding mortgage or loan secured against the dwelling the household is an owner with a mortgage. If there is no mortgage or loan secured against the dwelling the household is an owner without a mortgage.

### **Part-time employed**

An employed person who usually works less than 35 hours per week.

### **Percentiles**

When all households or persons in the population are ranked from the lowest to the highest on the basis of some characteristic such as their household income, they can then be divided into equal sized groups. Division into 100 groups gives percentiles. The highest value of the characteristic in the tenth percentile is denoted P10. The median or the top of the 50th percentile is denoted P50. P20, P80 and P90 denote the highest values in the 20th, 80th and 90th percentiles. Ratios of values at the top of selected percentiles, such as P90/P10, are often called percentile ratios.

## **Percentile ratios**

Percentile ratios summarise the relative distance between two points in a distribution. To illustrate the full spread of the income distribution, the percentile ratio needs to refer to points near the extremes of the distribution, for example, the P90/P10 ratio. The P80/P20 ratio better illustrates the magnitude of the range within which the income of the majority of households falls. The P80/P50 and P50/P20 ratios focus on comparing the ends of the income distribution with the midpoint.

## **Previous financial year income**

Income earned in the period July 2004 to June 2005.

## **Principal source of income**

That source from which the most positive income is received. If total income is nil or negative the principal source is undefined. As there are several possible sources, the principal source may account for less than 50% of gross income.

## **Private income**

Regular, recurring receipts from private organisations, including wages and salaries, income from own business, superannuation, regular workers' compensation, income from annuities, interest, dividends, royalties, income from rental properties, scholarships and child support.

## **Private renter**

A household paying rent to a landlord who is a real estate agent, a parent or other relative not in the same household or another person not in the same household.

## **Property**

All residential and non-residential properties owned by persons in the household, excluding properties owned by the respondent's business.

## **Property income**

Income received as a result of ownership of assets. It comprises returns from financial assets (interest, dividends), and from non-financial assets (rent and royalties).

## **Public renter**

A household paying rent to a state or territory housing authority/trust.

## **Quintiles**

Groupings that result from ranking all households or people in the population in ascending order according to some characteristic such as their household income and then dividing the population into five equal groups, each comprising 20% of the estimated population.

## **Ratio of household incomes at top of selected income percentiles**

See Percentile ratios.

**Recent home buyer**

A household which bought their dwelling in the three years prior to the survey.

**Reference person**

See Household reference person and Income unit reference person.

**Relative standard error (RSE)**

The standard error expressed as a percentage of the estimate for which it was calculated. It is a measure which is independent of both the size of the sample, and the unit of measurement and as a result, can be used to compare the reliability of different estimates. The smaller an estimate's RSE, the more likely it is that the estimate is a good proxy for that which would have been obtained if the whole population had been surveyed.

**Renter**

A household which pays rent to reside in the dwelling. See further classification by Landlord type.

**Salary packaging**

An arrangement for the employer to remunerate the employee with a combination of cash wages and salaries and one or more non-cash benefits, to the value of the employee's total remuneration.

**Salary sacrifice**

An arrangement under which an employee agrees contractually to forgo part of the remuneration, which the employee would otherwise receive as wages and salaries, in return for the employer or someone associated with the employer providing benefits of a similar value.

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**Selected dwelling**

The private dwelling selected in the sample for the survey.

**Semi-detached, row or terrace house or townhouse**

A dwelling with its own private grounds and no dwelling above or below. A key feature of this dwelling is that it is either attached in some structural way to one or more dwellings or is separated from neighbouring dwellings by less than one-half metre. Examples include semi-detached, row or terrace houses, townhouses or villa units. Multistorey townhouses or units are separately identified from those which are single storey.

**Separate house**

A dwelling which is self-contained and separated from other houses (or other buildings or structures) by a space to allow access on all sides (at least one-half metre). This category also includes houses that have an attached flat (e.g. a granny flat). The attached flat will be included in the flat, unit or apartment category.

**Shares**

A share is a contract between the issuing company and the owner of the share which gives the latter an interest in the management of the corporation and the right to participate in profits. On the file the "value of shares" excludes the value of shares held by individuals in their own incorporated business. Such shares are included in "value of own incorporated business".

**Significant person**

Significant persons are defined as follows:

- all members of lone person or couple only households
- all parents in a couple with children household or a single parent household
- 50% of the persons aged 15 years and over in all other households.

### **Standard error**

A measure of the likely difference between estimates obtained in a sample survey and estimates which would have been obtained if the whole population had been surveyed. The magnitude of the standard error associated with any survey is a function of sample design, sample size and population variability.

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### **Statistical Division (SD)**

The largest spatial units within each state/territory in the main structure of the **Australian Standard Geographical Classification** (cat. no. 1216.0).

### **Study loans**

Study loans are debts incurred under HECS (Higher Education Contribution Scheme), SFSS (Student Financial Supplement Scheme), and other government higher education schemes. A feature of these loans is that the obligation to repay them only exists when the student's income exceeds a threshold. The debt is also extinguished upon death.

### **Superannuation**

A long-term savings arrangement which operates primarily to provide income for retirement.

### **Tenure type**

The nature of a household's legal right to occupy the dwelling in which the household members usually reside. Tenure is determined according to whether the household owns the dwelling outright, owns the dwelling but has a mortgage or loan secured against it, is paying rent to live in the dwelling or has some other arrangement to occupy the dwelling.

### **Trusts**

Any type of managed fund which involves the pooling of investors' money in order for a trustee or professional manager to administer that fund. Examples include listed and unlisted public unit trusts, cash management trusts, property trusts and family trusts used only for investment purposes.

### **Unemployed**

Persons aged 15 years and over who were not employed during the week before the interview and had actively looked for full-time or part-time work at any time in the four weeks before the interview and:

- were available for work in the week before the interview, or
- were waiting to start a new job within four weeks from the interview and would have started in the week before the interview if the job had been available then.

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### **Unincorporated business**

A business in which the owner(s) and the business are the same legal entity, so that, for example, the owner(s) are personally liable for any business debts that are incurred.

### **Value of dwelling**

The estimated value of the dwelling and its land, as estimated and reported by the respondent. The data are only collected for owners.

## **Vehicles**

Vehicles include registered and unregistered vehicles used for private purposes including cars, trucks, buses, motorcycles, caravans, aircraft, boats and bicycles.

## **Vehicle loans**

Principal outstanding on loans used to purchase motor vehicles. Where only a proportion of a loan is used to purchase a vehicle, only that proportion of the principal outstanding is included.

## **Wages and salaries**

The gross cash income received as a return to labour from an employer or from a person's own incorporated business. Salary sacrificed income is regarded as cash or 'near cash' income and is included in the scope of wages and salaries.

## **Wealth**

See Net worth.

## **Year of arrival in Australia**

The year a person (born outside Australia) first arrived in Australia from another country, with the intention of staying in Australia for one year or more.

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# **Abbreviations**

## **ABBREVIATIONS**

The following symbols and abbreviations are used in this product:

ABS	Australian Bureau of Statistics
ACT	Australian Capital Territory
ARIA	Accessibility/Remoteness Index of Australia
ASNA	Australian System of National Accounts
Aust.	Australia
CAI	computer assisted interviewing
CPI	consumer price index
CRA	Commonwealth Rent Assistance
CURF	confidentialised unit record file
FBT	Fringe Benefits Tax
GST	goods and services tax
HES	Household Expenditure Survey
MPS	Monthly Population Survey
NSW	New South Wales
NT	Northern Territory
OECD	Organisation for Economic Co-operation and Development
PAYG	pay-as-you-go tax
Qld	Queensland
RADL	Remote Access Data Laboratory
RSE	relative standard error
SA	South Australia
SE	standard error
SIH	Survey of Income and Housing

## Current And Annual Income (Appendix 1)

### APPENDIX 1 CURRENT AND ANNUAL INCOME

#### INTRODUCTION

The SIH produces estimates of 'current' income and estimates of full year, or annual, income with respect to the 'previous financial year'. 'Current' income refers to income being received at the time the data were collected from respondents. Current income provides the most up to date information available and in some cases the most accurate information available. But it also has some disadvantages. This appendix discusses the differences in 'current' and 'annual' income measures and presents comparative estimates on both bases.

Table A1.2 in this appendix compares current gross income with previous financial year gross income for common reference years. For example, the previous financial year income for reference year 1995-96 is compiled from data collected in the 1996-97 SIH, whereas the current income for reference year 1995-96 is compiled from data collected in the 1995-96 SIH.

#### WAGE AND SALARY INCOME

For wage and salary income, Table A1.2 in this appendix shows that, for each reference year, aggregate income collected on a previous financial year basis was greater than aggregate income collected on a current basis.

Current wage and salary income relates to usual income from the last payment received by the respondent. The reference period for any individual respondent is likely to be the previous week, fortnight or month, depending on the length of the pay period for the job(s) in which the respondent is employed. The length of the reference period is collected in the survey so that the value can be scaled to a common basis such as dollars per week or dollars per year (as presented in Table A1.2 in this appendix).

If current wage or salary income contains a payment for irregular overtime worked in the previous pay period, or a pay bonus that occurs infrequently during the year, the irregular components are excluded. If such payments were included in a weekly or fortnightly pay period estimate, the recipient could appear to be receiving substantially more income annually than is likely to be the case and analysis of the respondent's economic wellbeing would be distorted accordingly.

Excluding the extra payments from current income, on practical grounds of measurement, ignores income that does make a contribution to the economic wellbeing of the recipient. To be able to accommodate the extra payments in a current income measure would require the collection of additional information about payments over a number of pay periods and their nature, so that a reasonable estimate might be made of 'current' income including an appropriate share of irregular payments. This is difficult to achieve in a household interview. By taking wage and salary income for the full preceding financial year and retaining irregular components received during the course of the year, wage and salary data in SIH are collected on the broader basis.

#### GOVERNMENT PENSIONS AND ALLOWANCES

Current government pensions and allowances also relate to income from the last payment received. Benefits are normally received fortnightly. As with wages and salaries, there are some benefit components, such as quarterly telephone allowance, that are not likely to be included in estimates of current income. They are not as significant a part of total government pensions and allowances as are the irregular components of wage and salary income. Therefore estimates of current government pensions and allowances could be expected to align more closely with previous financial year estimates.

In practice, estimates of government pensions and allowances reported on a previous financial year basis were

lower than estimates of government pensions and allowances reported as current income, as can be seen in Table A1.2 in this appendix. The major cause of the difference appears to be higher underreporting of income received some time earlier compared to underreporting of income being received currently.

In cases where it appears likely that an individual SIH respondent has failed to report previous financial year benefits, previous year benefit income is imputed. For example, where a respondent has reported receiving a current benefit such as age pension, is of an age that would qualify for the age pension in the previous year, and that person has not reported receiving significant income from other sources in the previous financial year, it can be assumed that they probably would have also received the age pension in the previous financial year. In such cases, previous financial year age pension has been imputed on the basis of the amount reported as current income, adjusting for benefit rate changes over the previous 12 months.

However, imputation for previous year benefit income, based on likely ongoing entitlement, is not possible for benefits such as Newstart or youth allowance, and Table A1.2 in this appendix indicates that, in aggregate, previous financial year income falls short of current income after the implementation of the imputation procedure described in the previous paragraph.

## **OWN UNINCORPORATED BUSINESS INCOME**

Estimates of current income from own unincorporated business are quite different in nature to the estimates of current income for the two income sources discussed above.

The concept of business income is a net concept. It is the profit or loss derived by deducting operating expenses (including depreciation) from the value of gross output. In the past, many unincorporated businesses did not calculate profit and loss data more than once a year, and for many businesses there are revenues earned or costs incurred only infrequently during the year. Hence, in earlier surveys, SIH respondents were not asked to provide a value of current business income distinct from the value of business income received in the previous financial year.

Up to and including the 2002-03 SIH cycle, for respondents who had been in business in the previous financial year and who were currently still in business, their current own unincorporated business income was estimated to be the same amount as the previous year income (including if it was a loss), or scaled up to a full year basis if the business only operated for part of the previous year. It was implicitly assumed that any business only commencing operations in the current year would have zero income.

Since the 2003-04 SIH, respondents who currently operated an unincorporated business have been asked to estimate their income from the business for the full current financial year. In many cases, respondents could refer to the Business Activity Statements prepared for the Australian Taxation Office to help them provide an estimate. Even where this was not possible, especially for those respondents interviewed early in the financial year, the respondents are likely to be able to provide a more reasonable estimate than that generated by the methodology used in previous cycles. Under the previous methodology, estimates could have a strong downwards bias, particularly for new businesses, but could also be significantly upwardly biased if the current business circumstances had turned down from the previous year. There is also some likelihood that respondent estimates under the new methodology may be either optimistic or pessimistic and the estimates may have some bias. The new methodology has particularly resulted in far fewer households being recorded with current business incomes that are negative, zero or only slightly positive.

## **INVESTMENT INCOME**

Investment income includes interest and dividend income received as a result of the ownership of financial assets, and rent and royalty income received from the ownership of non-financial assets. The rent component of investment income is measured on a net basis, that is, gross rent less operating expenses. The other components, for which associated expenses are normally relatively small, are on a gross basis. In earlier surveys, estimates of current income for dividends from own incorporated business were estimated in the same way as described above for income from own unincorporated business. For other forms of investment, current income was derived by simply assuming that current income was equal to previous financial year income.

As for own unincorporated business income, since the 2003-04 SIH, respondents have been asked to provide an estimate of their expected investment income in the current financial year.

## OTHER INCOME

The remaining income sources include superannuation, child support, workers' compensation and scholarships. These are collected both on a current basis and on a previous financial year basis.

## COMPARISON OF ESTIMATES

There are two major advantages of the current income estimates compared to previous financial year income estimates. First, they are more up to date. From 2003-04, this applies to all forms of income. For previous surveys, this applies for wage and salaries, for government pensions and allowances and for 'other' income (as defined in the preceding paragraph), which together accounted for 88% of total current income in 2002-03. Second, they appear to be more accurately reported for government pensions and allowances, and may also be more accurately reported for those elements of wages and salaries that are included in current income and for 'other' income.

On the other hand, the previous financial year estimates have the major conceptual advantage of being annual estimates with more complete coverage of income components. They have a longer time perspective, which while allowing short-term fluctuations in income to have an influence, do not allow short-term situations to potentially dominate the measure being compiled. If a short-term fluctuation has an undue influence on a current income measure, the measure is not a good indicator of underlying economic wellbeing.

The previous financial year income estimates also have the attraction of being internally consistent with respect to the time periods to which the underlying income data relate. Prior to 2003-04, the total current income estimates were compiled from a mix of data collected on a current basis and on a previous financial year basis. This short-coming was addressed in 2003-04 and subsequent years, with the current income estimates for business and investment income being the respondents' estimates of income for the full current financial year.

When analysing previous financial year data, it should be noted that the composition of the household, employment status of members of the household, etc., all relate to the current period. If the composition of the household has changed, previous financial year household income estimates relate to a quasi household. In many cases this will not have a marked effect on the data. If, for example, an additional adult joined the household, their previous financial year income will be included in total 'household' income for the previous financial year, but their presence will be reflected in the household composition data that are used for calculating the equivalising factor for that previous year, muting the impact of the artificially inflated previous year income for the household.

However, the impact of household composition changing between the previous and current years can be more marked. For example, a household may have had an additional member in the previous year and that person may have provided the bulk of the income for the household. But since SIH can only include the previous financial year income of the household members remaining at the time of interview, the household may incorrectly appear to have had very low income in the previous year, perhaps well below the levels which would have entitled members to social security benefits.

Similarly, prior to the 2003-04 SIH, previous financial year data were not collected for respondents who had only arrived in Australia in the current financial year. Therefore any previous financial year income they received while overseas did not contribute to the previous financial year income compiled for the household for 2001-02 and earlier years. But their presence is reflected in the equivalising factor applied to the income of the rest of the household, resulting in an underestimate of equivalised income of the household. While it is possible to omit such households from income distribution calculations, that has not been done for the tables included in this appendix.

Table A1.3 in this appendix provides income distribution indicators compiled from previous financial year data. It provides alternative estimates to the current income estimates provided in Table 1 in **Household Income and Income Distribution, Australia** (cat. no. 6523.0).

Comparisons can be made between the two tables for the reference periods 1994-95 to 2002-2003, and a summary is given in Table A1.1 below.

**TABLE A1.1 SELECTED INCOME DISTRIBUTION INDICATORS, Equivalised disposable household income**

CURRENT INCOME BASIS	PREVIOUS FINANCIAL YEAR BASIS
----------------------	----------------------------------



		1994-95	2002-03	% change	1994-95	2002-03	% change	Difference in % change	
Mean income per week, in 2005-06 dollars									
	Low income(a)	\$	260	292	12.2	264	296	12.0	-0.2
	High income(b)	\$	910	1 056	16.0	926	1 089	17.6	1.6
Income shares									
	Low income(a)	%	10.8	10.6	-2.2	10.7	10.5	-2.4	-0.3
	High income(b)	%	37.8	38.3	1.2	37.6	38.5	2.3	1.1
Percentile ratios									
	P90/P10	ratio	3.78	4.00	5.9	3.90	4.03	3.5	-2.4
	P80/P20	ratio	2.56	2.63	3.1	2.62	2.64	0.7	-2.4
Gini coefficient									
		no.	0.302	0.309	2.3	0.3	0.313	3.5	1.3

(a) Persons in the 2nd and 3rd income deciles after being ranked by their equivalised disposable household income

(b) Persons in the top income quintile (9th and 10th deciles) after being ranked by their equivalised disposable household income

The previous financial year estimates show stronger growth in real incomes between 1994-95 and 2002-03 for the high income group, compared with current income estimates. The previous financial year estimates show a greater decline in the income share of the low income group and a greater increase in the income share of the high income group, resulting in greater growth in the Gini coefficient. For these indicators, the previous financial year estimates show a greater increase in income inequality than the current income estimates. However, the previous financial year estimates give a smaller increase in the P90/P10 and P80/P20 ratios, indicating a smaller increase in income inequality than shown by the current income estimates.

**TABLE A1.2 CURRENT AND PREVIOUS FINANCIAL YEAR GROSS INCOME(a)**

	1993-94	1994-95	1995-96	1996-97	1997-98	1998-99	1999-2000	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06
	\$b	\$b	\$b	\$b	\$b	\$b	\$b	\$b	\$b	\$b	\$b	\$b	\$b
Wages and salaries													
Current income(b)	na	194.7	199.3	211.6	223.6	na	251.1	268.3	na	308.4(b)	330.1	na	387.1
Previous financial year income(c)	194.7	204.4	219.1	232.2	na	257.7	277.0	na	311.2	327.1	na	377.4	na
Government pensions and allowances													
Current income	na	34.3	36.5	38.6	39.0	na	41.2	46.5	na	49.6	56.3	na	62.0
Previous financial year income(c)	30.7	32.8	34.9	36.2	na	37.7	40.5	na	44.6	48.3	na	52.0	na
Own unincorporated business income													
Current income	na	18.8	23.2	21.4	23.6	na	28.7	27.7	na	33.2	31.2	na	39.4
Previous financial year income(c)	18.5	22.8	22.5	24.4	na	27.5	25.9	na	31.3	28.0	na	35.8	na
Investment income													
Current income	na	10.7	10.9	14.4	13.2	na	17.3	16.3	na	16.2	22.5	na	31.0
Previous financial year income(c)	10.9	11.0	14.3	13.0	na	17.3	15.7	na	16.6	19.8	na	27.9	na
Other													
Current income	na	7.2	7.9	8.2	9.9	na	10.5	11.7	na	15.1	17.7	na	19.7
Previous financial year income(c)	6.6	7.0	7.5	8.4	na	8.5	9.7	na	13.1	16.5	na	17.8	na
Total income													
Current income	na	265.8	277.8	294.3	309.3	na	348.9	370.5	na	422.5(b)	457.8	na	539.2
Previous financial year income(c)	261.4	278.0	298.4	314.2	na	348.7	368.8	na	416.9	439.8	na	510.8	na

na not available

(a) Historic data in the table are not adjusted for changes in the Consumer Price Index

(b) Estimates for 2003-04 have been revised to include salary sacrificed income not already included in wages and salaries

(c) Compiled from the Survey of Income and Housing (SIH) of the year following the reference year. There was no SIH conducted in 1998-99, 2001-02 or 2004-05

**TABLE A1.3 INCOME DISTRIBUTION INDICATORS, Previous financial year income(a)**

Person weighted indicator	1993-94	1994-95	1995-96	1996-97	1998-99	1999-2000	2001-02	2002-03	2004-05
Mean income per week(b)									
Lowest quintile	\$	182	191	197	198	201	206	204	218
Second quintile	\$	314	318	321	319	340	344	358	384
Third quintile	\$	439	437	443	447	479	481	499	537
Fourth quintile	\$	586	588	591	604	641	644	670	708
Highest quintile	\$	916	926	941	966	1 031	1 052	1 070	1 202
All persons	\$	488	492	499	507	538	545	560	610
Second and third deciles	\$	259	264	268	266	280	285	292	312
Income per week at top of selected percentiles(b)									
10th (P10)	\$	210	214	219	220	227	231	232	247

20th (P20)	\$	256	263	269	266	277	285	289	294	310
30th (P30)	\$	314	317	320	318	339	341	356	357	381
40th (P40)	\$	374	374	379	377	405	407	429	432	459
50th (P50)	\$	440	436	442	447	478	481	497	501	537
60th (P60)	\$	504	506	507	517	556	557	576	575	615
70th (P70)	\$	577	583	589	600	637	640	668	661	704
80th (P80)	\$	686	688	684	698	744	752	780	777	827
90th (P90)	\$	839	836	836	856	908	937	948	957	1 022
Income share										
Lowest quintile	%	7.5	7.8	7.9	7.8	7.5	7.5	7.3	7.4	7.2
Second quintile	%	12.9	12.9	12.9	12.6	12.6	12.6	12.8	12.7	12.6
Third quintile	%	18.0	17.8	17.8	17.6	17.8	17.6	17.8	17.8	17.6
Fourth quintile	%	24.0	23.9	23.7	23.8	23.8	23.6	23.9	23.5	23.2
Highest quintile	%	37.6	37.6	37.8	38.2	38.3	38.6	38.2	38.5	39.4
All persons	%	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
Second and third deciles	%	10.6	10.7	10.8	10.5	10.4	10.5	10.4	10.5	10.2
Ratio of incomes at top of selected income percentiles										
P90/P10	ratio	4.00	3.90	3.82	3.89	4.00	4.06	4.08	4.03	4.13
P80/P20	ratio	2.68	2.62	2.54	2.62	2.68	2.64	2.70	2.64	2.67
P80/P50	ratio	1.56	1.58	1.55	1.56	1.56	1.56	1.57	1.55	1.54
P20/P50	ratio	0.58	0.60	0.61	0.60	0.58	0.59	0.58	0.59	0.58
Gini coefficient	no.	0.304	0.302	0.302	0.308	0.312	0.313	0.312	0.313	0.324

(a) Compiled from data collected in Survey of Income and Housing of the year following the reference years. Income is equivalised disposable household income

(b) In 2005-06 dollars, adjusted using changes in the Consumer Price Index

## Equivalised Household Income (Appendix 2)

### APPENDIX 2 EQUIVALISED HOUSEHOLD INCOME

#### EQUIVALENCE SCALES

Equivalence scales have been devised to make adjustments to the actual incomes of households in a way that enables analysis of the relative wellbeing of households of different size and composition. For example, it would be expected that a household comprising two people would normally need more income than a lone person household if the two households are to enjoy the same standard of living.

One way of adjusting for this difference in household size might be simply to divide the income of the household by the number of people within the household so that all income is presented on a per capita basis. However, such a simple adjustment assumes that all individuals have the same resource needs if they are to enjoy the same standard of living and that there are no economies of scale derived from living together.

Various calibrations, or scales, have been devised to make adjustments to the actual incomes of households in a way that recognises differences in the needs of individuals within those households and the economies that flow from sharing resources. The scales differ in their detail and complexity but commonly recognise that the extra level of resources required by larger groups of people living together is not directly proportional to the number of people in the group. They also typically recognise that children have fewer needs than adults.

When household income is adjusted according to an equivalence scale, the equivalised income can be viewed as an indicator of the economic resources available to a standardised household. For a lone person household it is equal to household income. For a household comprising more than one person, it is an indicator of the household income that would need to be received by a lone person household to enjoy the same level of economic wellbeing as the household in question.

Alternatively, equivalised household income can be viewed as an indicator of the economic resources available to each individual in a household. The latter view underpins the calculation of income distribution measures based on numbers of people, rather than numbers of households.

#### CHOICE OF SCALE

While there has been considerable research by statistical and other agencies trying to estimate appropriate values for equivalence scales, no single standard has emerged. In theory, there are many factors which might be taken into

account when devising equivalence scales, such as recognising that people in the labour force are likely to face transport and other costs that can affect their standard of living. It might also be desirable to reflect the different needs of children at different ages, and the different cost levels faced by people living in different geographic areas. On the other hand, the tastes and preferences of people vary widely, resulting in markedly different expenditure patterns between households with similar income levels and similar composition. Furthermore, it is likely that equivalence scales that appropriately adjust incomes of low income households are not as appropriate for higher income households, and vice versa. This is because the proportion of total income spent on housing tends to fall as incomes rise, and cheaper per capita housing is a major source of economies of scale that flow from people living together.

It is therefore difficult to define, estimate and use equivalence scales which take all relevant factors into account. As a result, analysts tend to use simple equivalence scales which are chosen subjectively but are nevertheless consistent with the quantitative research that has been undertaken. A major advantage of simpler scales is that they are more transparent to the user, that is, it is easier to evaluate the assumptions being made in the equivalising process.

In SIH publications, the 'modified OECD' equivalence scale is used. The 'modified OECD' equivalence scale has been used in more recent research work undertaken for the Organisation for Economic Co-operation and Development (OECD), has wide acceptance among Australian analysts of income distribution, and is the stated preference of key Survey of Income and Housing (SIH) users.

## DERIVATION OF EQUIVALISED INCOME

Equivalised income is derived by calculating an equivalence factor according to the chosen equivalence scale, and then dividing income by the factor.

The equivalence factor derived using the 'modified OECD' equivalence scale is built up by allocating points to each person in a household. Taking the first adult in the household as having a weight of 1 point, each additional person who is 15 years or older is allocated 0.5 points, and each child under the age of 15 is allocated 0.3 points. Equivalised household income is derived by dividing total household income by a factor equal to the sum of the equivalence points allocated to the household members. The equivalised income of a lone person household is the same as its unequivalised income. The equivalised income of a household comprising more than one person lies between the total value and the per capita value of its unequivalised income.

Equivalised household income is an indicator of the economic resources available to each member of a household. It can therefore be used for comparing the situation of individuals as well as comparing the situation of households.

When unequivalised income is negative, such as when losses incurred in a household's unincorporated business or other investments are greater than any positive income from any other sources, then equivalised income has been set to zero.

## GROSS INCOME AND EQUIVALISED DISPOSABLE INCOME

The SIH collects data on households' gross income. However, disposable income, that is, gross income less the value of income tax and Medicare levy to be paid on the gross income, is a better indicator of the resources available to a household to maintain its standard of living. Therefore, estimates of income tax payable on gross income reported in the SIH are made by means of a tax model. The tax and Medicare estimates are subtracted from gross income to give disposable income, and the equivalence factors are applied to the estimates of disposable income. Person weighted measures of income distribution are then derived from the estimates of equivalised disposable household income. (Section 1.8 'Household, income unit and person data' describes the difference between person weighted and household weighted measures.)

Means and medians of both gross income and equivalised disposable income are shown in some tables of **Household Income and Income Distribution, Australia** (cat. no. 6523.0) to allow users to see the differences between data as collected and data as standardised to facilitate income distribution analysis. The following Table (A2) shows the differences in income measures when calculated from data at different stages in the progression from gross household income to person weighted equivalised disposable household income.

**TABLE A2 From gross income to person weighted equivalised disposable income**

		EQUIVALISED DISPOSABLE HOUSEHOLD INCOME PER WEEK				
		Gross household income per week	Income tax per week	Disposable household income per week	Household weighted	Person weighted
Percentile boundaries and percentile ratios						
P10	\$	282	na	279	253	274
P20	\$	450	na	443	309	340
P50	\$	1 040	na	894	546	563
P80	\$	1 938	na	1 551	873	867
P90	\$	2 535	na	1 977	1 088	1 073
P90/P10	ratio	8.99	na	7.08	4.30	3.92
P80/P20	ratio	4.30	na	3.50	2.83	2.55
Means						
All households	\$	1 305	238	1 066	633	644
One family households						
Couple family with dependent children	\$	1 902	398	1 504	672	659
One parent family with dependent children	\$	898	112	786	455	446
Couple only	\$	1 275	219	1 056	704	704
Other one family households	\$	1 616	267	1 349	680	693
Multiple family households	\$	2 018	289	1 729	605	591
Non-family households						
Lone person	\$	642	110	532	535	535
Group households	\$	1 489	268	1 221	740	747

na not available

The first column in the table above shows measures calculated from gross household income, as collected in the SIH. The next column shows estimates of income tax to be paid on gross income, with the third column giving the resultant disposable household income.

Individuals with higher incomes will normally be expected to pay higher income tax than individuals with lower incomes, but this relationship is not as strong for households. A household with relatively high income may comprise only one individual with high income or it may include a number of individuals with relatively low income. The disposable income in the first situation will be lower than that in the second situation, and will result in a reranking of the households in the formation of percentiles. Therefore a household may fall into a different percentile in an analysis of disposable income compared to an analysis of gross income.

As would be expected, the difference between disposable income and gross income increases as income levels increase. At the upper boundary of the tenth percentile (P10), there is little difference, that is, the income tax to be paid by households with the lowest levels of gross income is negligible. In contrast, there is more than \$550 per week difference between the P90 value for gross household income and the P90 value for disposable household income.

Disposable income relates to the household as a whole and the percentiles and means are calculated with respect to the numbers of households concerned. These are referred to as household weighted estimates. Equivalised disposable household income can also be household weighted (see the fourth column in the table), but since it can be viewed as a measure of the economic resources available to each individual in a household, income measures for equivalised estimates are generally based on numbers of people rather than numbers of households (see the fifth column in the table). This is referred to as person weighting and ensures that people in large households are given as much weight in the distribution as people in small households. While the ranking underlying the formation of percentiles is the same for the household and person weighted estimates, the boundaries between the percentiles differ because household weighted percentile boundaries create subgroups with equal numbers of households while person weighted percentile boundaries create subgroups with equal numbers of persons. The extent to which the boundaries differ reflects the extent to which the average household size differs between percentiles.

The person weighted estimate of P10 (\$274) is higher than the household weighted estimate of P10 (\$253). This implies that the households with the lowest rankings of equivalised disposable household income tend to comprise a lower than average number of persons. In other words, the 10% of people with the lowest income make up more than the 10% of households with the lowest income.

For lone person households, the two measures of equivalised disposable income are the same as each other

(\$535) and are just a little higher than disposable income (\$532). Equivalised disposable income for lone person households is approximately the same as disposable income, because the equivalising factor for such households is 1.0. The reason for the slight difference between them is that some households have negative disposable income and their values are reset to zero before equivalising is carried out.

For all other types of household composition, equivalised disposable income is lower than disposable income, since income is adjusted to reflect household size and composition. Mean equivalised disposable income for couple only households is the same for both the household weighted and the person weighted measures since there are always two and only two persons in such households. For most other multi-person households, person weighted mean income is lower than the household weighted mean. This implies that, within each type, larger households tend to have lower equivalised household income.

## **Gini Coefficient And Other Single Statistic Summaries Of Income Distribution (Appendix 3)**

### **APPENDIX 3 GINI COEFFICIENT AND OTHER SINGLE STATISTIC SUMMARIES OF INCOME DISTRIBUTION**

#### **INTRODUCTION**

Taken together, the simple measures of income distribution such as mean, median, percentile ratios and income shares (described in Section 1.6 'Gini coefficient and other measures of income distribution') can provide an indication of changes in the income distribution of a population over time, or differences in the income distributions of two separate populations. However, none of the simple measures comprises a single statistic that summarises the whole income distribution in a way that directly takes into account the individual incomes of all members of the population. This appendix considers some of the issues associated with compiling a single statistic summary of inequality, and compares a number of alternative measures. The first is the Gini coefficient, which is the most commonly used summary measure. The Gini coefficient is compared with the Theil index and a number of Atkinson indexes.

Note that the analysis in this appendix has been carried out using data from the 2002-03 and earlier SIHs.

#### **CONCEPT OF INCOME INEQUALITY**

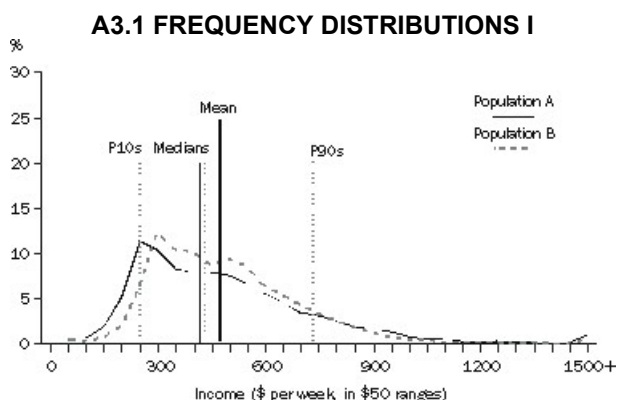
It is generally agreed that perfect equality in the distribution of income can be defined as the situation in which everyone in the population lives in a household with the same equivalised disposable household income (see Section 1.3 'Equivalised household income'). If any person has lower or higher equivalised disposable household income than any other person, there is inequality in the income distribution.

However, there is no unique, generally accepted way of summarising the degree to which a population does not have perfect equality, or, more practically, summarising the difference in inequality between two populations. Unequal distributions of income can occur in many different ways. The majority of people may have very similar incomes with pockets of very high or very low income. Or entire populations may be heavily clustered at the top and the bottom of the income distribution with few people receiving incomes in between these extremes. To evaluate one income distribution as having greater or lesser inequality than another income distribution, it is necessary to compare the distributions in terms of which segments of the population have a greater share of income and which segments have a lower share. It is then necessary to at least implicitly judge whether the relative gain in income by some people is more than offset or less than offset by the relative loss of income by some other people. Different observers may make different judgments about the same situation, depending on personal preferences, etc. Different summary measures of inequality embody different judgments about the relative gains and losses. As will be seen below, some measures allow the user to explicitly set a parameter to reflect the judgment of the user in this regard.

Simple examples of different patterns of inequality can be used to illustrate the issues under consideration.

For the first example, consider the equivalised disposable household income of the two populations A and B depicted in the graph A3.1, 'Frequency Distributions I'. Population A is derived from the 2000-01 SIH population

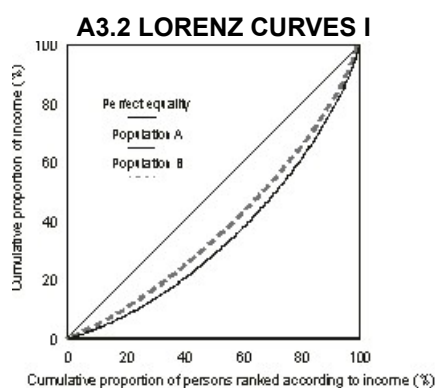
after removing people in households with zero income (the reason for deleting households with zero income is explained later in this appendix). Population B covers the same people as in population A, but everyone's income is transformed in a particular way that reduces the proportional differences in income across the population while retaining the same mean income for the population. There are therefore fewer people on very low or very high incomes and more people in between these extremes, with the median for population B closer to the mean, and less spread between P10 and P90.



The extent to which the income distributions for populations A and B vary from equality, and from each other, can be illustrated graphically another way, using Lorenz curves.

## LORENZ CURVES

The Lorenz curve is a graph with the horizontal axis showing the cumulative proportion of the persons in the population ranked according to their income and with the vertical axis showing the corresponding cumulative proportion of equivalised disposable household income. The graph then shows the income share of any selected cumulative proportion of the population. The diagonal line represents a situation of perfect equality, that is, all people have the same equivalised disposable household income. The graph A3.2, 'Lorenz Curves I' shows the Lorenz curves for the two populations described above.

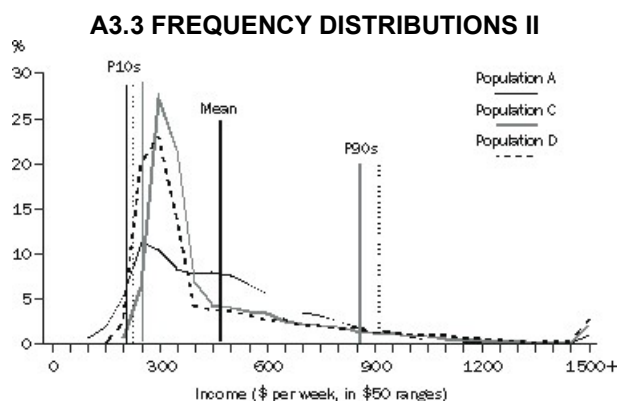


Since the distribution of population B's income is uniformly less widely spread than for population A, all points of the Lorenz curve for population B are closer to the line of perfect equality than the corresponding points of the Lorenz curve for population A. In this situation, population B is said to be in a position of Lorenz dominance and can be regarded as having a more equal income distribution than population A.

However, if the Lorenz curves of two populations cross over there is no Lorenz dominance and there is no generally accepted way of defining which of the two populations has the more equal income distribution.

Consider the income distributions of the populations in a second example, as shown in the graph A3.3 'Frequency Distributions II'. Population A is the same as in the first example above. Populations C and D also cover the same people as in population A, and all have the same mean income. But the income of populations C and D are transformed in such a way that the lower income people are relatively better off than for population A and the higher income people are also relatively better off than for population A. Conversely, the incomes of the middle of the population are relatively reduced so that the mean income of the three populations remains the same. Also the

ranking of the population by income has not changed the relative position of any person. For population A, the lowest income is \$1, for population C it is about \$180, and for population D it is about \$150. The incomes of the higher income people have received a relatively greater boost for population D than for population C.



The medians (not shown in the graph) are higher for populations C and D than for A, but all are below the mean. As for population B in the earlier graph, P10 for populations C and D is above P10 for population A. However, in contrast to population B, populations C and D also have P90 above that of population A.

The graph A3.4, 'Lorenz Curves II' shows the resultant differences in the Lorenz curves, with the curves for both populations C and D crossing that of population A. Therefore there is ambiguity about whether populations C and D have greater or less income inequality than population A. Comparing populations C and D to population A, both lower and higher income people have a greater share of total income and middle income people have less. In population C, the lower income people show a relatively greater gain than the higher income people. Conversely, in population D, the higher income people show a relatively greater gain than the lower income people. However, the curve for population C does not cross that of population D, and therefore population C has Lorenz dominance over population D, that is, income is unambiguously distributed more equally in population C than in population D.

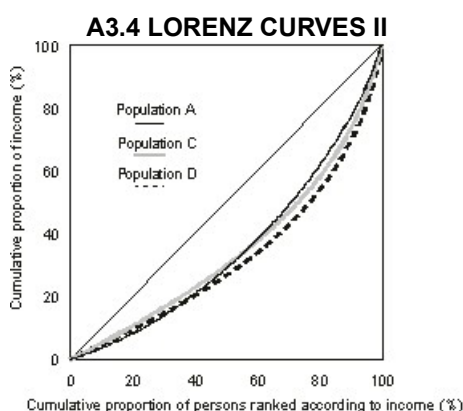


Table A3.5 shows the years for which the income distribution has Lorenz dominance over the income distributions of other years. Table A3.5 also shows the years for which the lack of Lorenz dominance is due only to the crossing of the Lorenz curves in the bottom decile of the income distribution, that part of the income distribution for which income is not necessarily a good indicator of economic wellbeing.

**Table A3.5 LORENZ DOMINANCE BETWEEN INCOME DISTRIBUTIONS, 1994-95 TO 2002-03**

**Full dominance relationship**

1995-96 over 1994-95, 1997-98, 1999-00, 2000-01 and 2002-03

1996-97 over 1994-95, 1997-98, 1999-00, 2000-01 and 2002-03

1997-98 over 1999-00 and 2002-03

**Near dominance relationship(a)**

1994-95 over 1999-00, 2000-01 and 2002-03

1997-98 over 2000-01

**No dominance relationship(b)**

Between 1994-95 and 1997-98

Between 1995-96 and 1996-97

Between 1999-00 and 2000-01 or 2002-03

Between 2000-01 and 2002-03

- (a) Lorenz curves only cross in the first decile of the income distribution  
 (b) Lorenz curves cross at least once outside the first decile of the income distribution

The Lorenz curves described in this appendix are depicting the relativities between income distributions and do not show whether incomes overall have been growing, contracting or remaining static. Another form of Lorenz curves, known as Generalised Lorenz curves, depict the cumulative incomes of populations after adjusting for differences in average income between the populations. They therefore can be used to analyse differences in the level of income as well as differences in distribution, but do not as clearly show differences in inequality (see, for example, Deaton (1997)).

## SUMMARY INDICATORS

The three commonly used summary inequality measures mentioned earlier - the Gini coefficient, the Theil index, and the Atkinson index - can be produced for populations A, B, C and D. Table A3.6 provides the values for these measures with respect to each population, and descriptions of the measures follow. The Atkinson index is considered with a number of different settings of a user defined parameter, as described later.

### A3.6 COMPARISON OF INEQUALITY SUMMARY STATISTICS

	Population A	Population B	Population C	Population D
Has Lorenz dominance over Population:	..	A	D	..
Gini coefficient	0.306	0.247	0.313	0.357
Theil index	0.069	0.045	0.084	0.108
Atkinson indexes				
$\epsilon = 0.5$	0.077	0.051	0.084	0.107
$\epsilon = 0.75$	0.116	0.077	0.117	0.149
$\epsilon = 1.0$	0.155	0.103	0.146	0.185
$\epsilon = 1.25$	0.199	0.133	0.171	0.216
$\epsilon = 1.5$	0.253	0.167	0.193	0.242
$\epsilon = 2.0$	0.452	0.274	0.230	0.285
..	not applicable			

## GINI COEFFICIENT

The Gini coefficient can be defined by referring to the Lorenz curve. It is the ratio of the area between the actual Lorenz curve and the diagonal (or line of equality) compared to the total area under the diagonal. The Gini coefficient equals zero when all people have the same level of income and approaches one when one person receives all the income. In other words, the smaller the Gini coefficient the more equal the distribution of income, given the assumptions underlying the Gini coefficient.

Table A3.6 shows that the Gini coefficient for population B is substantially below the coefficient for population A. The coefficient for population C is a little above that for population A, and the coefficient for population D is somewhat further above. According to the Gini coefficient, therefore, population B has a more equal income distribution than population A, but populations C and D have less equal distributions.

Mathematically, the Gini coefficient can be expressed as

$$G = \left( \frac{1}{2n^2\mu} \right) \sum_{i,j}^n |y_i - y_j|$$

where

$n$  is the number of people in the population

$\mu$  is the mean equivalised disposable household income of all people in the population

and  $y_i$  and  $y_j$  are the equivalised disposable household income of the  $i$ th and  $j$ th persons in the population.



The Gini coefficient is a summary of the differences between each person in the population and every other person in the population. The differences are the absolute arithmetic differences, and therefore a difference of \$x between two relatively high income people contributes as much to the index as a difference of \$x between two relatively low income people.

An increase in the income of a person with income greater than median income will always lead to an increase in the coefficient, and a decrease in the income of a person with income lower than median income will also always lead to an increase in the coefficient. The extent of the increase will depend on the proportion of people that have income in the range between median income and the income of the person with the changed income, both before and after the change in income. At the extremes, increasing the income of the person with the lowest income by \$x or increasing the income of the person with the highest income by \$x will respectively decrease and increase the Gini coefficient by the same amount (assuming the lowest income person remains the lowest income person after the change).

## THEIL INDEX

Another commonly used summary statistic is the Theil index, which can be expressed mathematically as

$$T = \frac{1}{n} \sum_{i=1}^n \frac{y_i}{\mu} \log \frac{y_i}{\mu}$$

The Theil index ranges between zero when all incomes are equal and  $\log n$  when one person receives all the income. It therefore has a higher value if one person in a larger population receives all income compared to if one person in a smaller population receives all income. However, it has the same value for two unequally sized populations if income is distributed with the same proportions in the two populations, that is, they have identical Lorenz curves. (The other single statistic summary indicators discussed in this appendix also have this characteristic.)

As for the Gini coefficient, if one population has Lorenz dominance over another population, the Theil index for the first population will be lower. Table A3.6 shows, therefore, that population B has a lower Theil index than population A, and population C has a lower Theil index than population D. The Theil index for population A is also below that for populations C and D.

The construction of the Theil index is substantially different from that of the Gini coefficient. Instead of comparing the income of each person with the income of every other person, the Theil index compares the income of each person with the mean income of the population.

## ATKINSON INDEX

The Atkinson index is a more complex summary statistic. As in the Theil index, it contains a ratio comparison of each person's income with the population mean. But it also requires the user to set a parameter,  $s$ , specifying a level of 'inequality aversion'. The mathematical expression is

$$A_s = 1 - \left[ \frac{1}{n} \sum_{i=1}^n \left[ \frac{y_i}{\mu} \right]^{1-s} \right]^{\frac{1}{1-s}}$$

for  $s$  not equal to one, and

$$A_1 = 1 - \prod_{i=1}^n \left[ \frac{y_i}{\mu} \right]^{\frac{1}{n}}$$

for  $s$  equal to one.

An Atkinson index always has a value between zero and one, regardless of the value of  $s$ . For any given value of  $s$ , a lower value of the Atkinson index implies a greater degree of equality in the income distribution.

The 'inequality aversion' parameter,  $\epsilon$ , in effect specifies how much more benefit the user thinks an extra dollar would provide to a person with lower income compared to the benefit an extra dollar would provide to a person on a higher income. At the extreme of  $\epsilon$  set to zero, the user has no 'inequality aversion'. The benefit of an extra dollar is assumed to be the same for everyone in the population, and the Atkinson index is always equal to zero regardless of whether the incomes in the population are widely dispersed or not.

The higher the setting of  $\epsilon$ , the greater the relative benefit derived by a lower income person receiving an extra dollar compared to a higher income person receiving an extra dollar. Consequently, the higher the setting of  $\epsilon$ , the more sensitive is the Atkinson index to the ratios of the lowest incomes in the population to the mean income of the population. In particular, if a population has a number of people with income very close to zero, that is, only a very small proportion of mean income, their influence can dominate the Atkinson index and it has a value close to one.

Table A3.6 presents the Atkinson index with various settings of  $\epsilon$  between 0.5 and 2.0. As expected, the Atkinson indexes for population B are always lower than those for population A, reflecting the Lorenz dominance of population B over population A. Similarly, the Atkinson indexes for population C are always lower than those for population D. However, comparing populations C and D with populations A and B gives a mixed picture.

The higher the setting of  $\epsilon$ , the more emphasis the Atkinson index gives to the lowest values in the income distribution. Populations A and B have some values less than one hundredth of the mean, but populations C and D do not. Therefore the Atkinson index increases more quickly for populations A and B as the setting of  $\epsilon$  is increased. For  $\epsilon$  set to 1.0 and above, population A is measured as having greater income inequality than population C; for  $\epsilon$  set to 1.5 and above population A has greater income inequality than population D; and for  $\epsilon$  set to 2.0 population B also has greater income inequality than population C.

A complicating factor is that the Atkinson index cannot be calculated for a population containing zero incomes. Over one per cent of the SIH population has zero equivalised disposable household income including reported negative incomes which are set to zero when equivalised.

## COMPARISON OF SUMMARY MEASURES

Table A3.7 provides the chosen summary measures for all years in which the SIH has been conducted up to 2002-03, together with the standard errors of the estimates in 2002-03. In 1995-96, 1997-98 and 1999-2000 all indicators consistently pointed to an increase or a decrease in inequality. In the other years there was a mixed picture. Over the whole period, all indicators show an increase in inequality, although none of the movements are significant at the 95% confidence level. Standard errors for years prior to 2002-03 tend to be higher than those for 2002-03 because the 2002-03 SIH had a larger sample than the earlier SIHs.

### A3.7 SUMMARY STATISTICS OF INCOME INEQUALITY, 1994-95 TO 2002-03

	1994-95	1995-96	1996-97	1997-98	1999-2000	2000-01	2002-03	
							Level	Std error
Gini coefficient	0.302	0.296	0.292	0.303	0.310	0.311	0.309	0.0033
Theil index	0.069	0.065	0.063	0.070	0.076	0.073	0.073	0.0022
Atkinson indexes(a)								
$\epsilon = 0.5$	0.081	0.076	0.074	0.081	0.085	0.084	0.084	0.0020
$\epsilon = 0.75$	0.127	0.118	0.115	0.126	0.132	0.131	0.131	0.0032
$\epsilon = 1.0$	0.186	0.170	0.166	0.184	0.191	0.191	0.192	0.0055
$\epsilon = 1.25$	0.281	0.246	0.246	0.274	0.281	0.286	0.291	0.0114
$\epsilon = 1.5$	0.455	0.380	0.391	0.434	0.444	0.464	0.473	0.0239
$\epsilon = 2.0$	0.902	0.807	0.834	0.850	0.871	0.913	0.910	0.0237

(a) The Atkinson indexes have been compiled using data in which zero incomes have been set to \$1.

## SENSITIVITY OF SUMMARY MEASURES TO LOW INCOMES

Table A3.8 compares the impact on selected inequality summary statistics for the 2000-01 SIH population if persons with zero equivalised disposable household income have their income set to 1 cent, to 10 cents or to \$1, or if they are omitted from the population altogether. Note that population A used in the first part of this appendix was the 2000-01 SIH population, after removing persons with zero income.

The table shows that the Atkinson indexes, but not the Gini or Theil measures, are sensitive to small changes, in

dollar terms, to the lowest incomes in the Australian data set. It also shows that if persons with zero income are omitted from the population altogether, all indicators are impacted, with the least impact being on the Gini coefficient, and with an impact of over 50% on the Atkinson index with  $\epsilon$  set to 2.0.

### A3.8 COMPARISON OF ALTERNATIVE TREATMENTS OF PERSONS WITH ZERO HOUSEHOLD INCOME, 2000-01

	Zero income retained	Zero income set to \$0.01	Zero income set to \$0.10	Zero income set to \$1.00	Persons with zero income omitted
Population size (million persons)	18.86	18.86	18.86	18.86	18.70
Mean equivalised disposable household income per week (\$)	469	469	469	469	473
Gini coefficient	0.311	0.311	0.311	0.311	0.306
Theil index	0.073	0.073	0.073	0.073	0.069
Atkinson indexes					
$\epsilon = 0.5$	..	0.085	0.085	0.084	0.077
$\epsilon = 0.75$	..	0.135	0.134	0.131	0.116
$\epsilon = 1.0$	..	0.219	0.205	0.191	0.155
$\epsilon = 1.25$	..	0.458	0.355	0.286	0.199
$\epsilon = 1.5$	..	0.879	0.665	0.464	0.253
$\epsilon = 2.0$	..	0.997	0.977	0.913	0.452

.. not applicable

Given the likelihood that most of the very low incomes do not accurately represent the economic wellbeing of the respondents reporting such values, there is some doubt about the usefulness of summary indicators that are particularly sensitive to this segment of the population.

### CHOICE OF SUMMARY MEASURES

There are several implicit and explicit assumptions underlying the measures discussed above. The Atkinson index explicitly requires the user to choose an 'inequality aversion' factor, but the other measures also implicitly embody judgements about how inequality is to be quantified.

Rather than considering just one summary measure, analysts will often look at a range of measures to see whether or not they give a consistent indication about changes in inequality, especially if there is no Lorenz dominance among the distributions being compared. Comparisons can be for the same population over time, or between different populations at a point in time.

Each of the indicators has its own particular advantages. For example, the Gini coefficient can be easily understood through the graphical interpretation of the Lorenz curve, and it is probably the most widely used indicator. The Theil index is particularly useful where analysts wish to decompose the measure of income inequality in a population into the inequality that exists within subpopulations and the inequality that exists between those subpopulations. The Atkinson indexes highlight that summary measures depend on the underlying assumptions about the quantification of inequality and assist the user in varying some of those assumptions. The Gini coefficient is sometimes criticised as being too sensitive to relative changes around the middle of the income distribution. This sensitivity arises because the derivation of the Gini coefficient reflects the ranking of the population, and ranking is most likely to change at the densest part of the income distribution, which is likely to be around the middle of the distribution.

In choosing which income distribution indicators to present, whether for simple or summary measures, it is useful to recall that income alone is not a perfect measure of the economic resources available to people to maintain or enhance their wellbeing, but it is a reasonable proxy that will be suitable for most people. However, as explained in section 1.5 'Low income households', some respondents report extremely low and even negative incomes in the Survey of Income and Housing (SIH), often reflecting their business and investment arrangements rather than any distinctly low economic wellbeing of these respondents. In other cases, incomes may be underreported either accidentally or deliberately, so again they are not a good indicator of economic inequality. It has therefore been considered inappropriate for these records to have a disproportionate influence on a summary income inequality measure being used for assessing inequality in economic wellbeing, just as the bottom decile is excluded in ABS publications from analysis of low income growth over time.

The Gini coefficient is the only single statistic summary of income distribution included in the published output from the SIH because it is not overly sensitive to the extremely low incomes that can be reported, and it is relatively simple to interpret. The other summary measures looked at in this appendix are more sensitive in the Australian

context to extremely low and negative incomes that are assumed to not adequately reflect economic wellbeing.

Deaton, A. (1997). **The analysis of household surveys: A microeconomic approach to development policy**. John Hopkins University Press and The World Bank.

## Salary Sacrifice (Appendix 4)

### APPENDIX 4 SALARY SACRIFICE

#### INTRODUCTION

Changes in the nature of employee remuneration in recent years led to a review of ABS measures of employee remuneration, to ensure that those measures were still relevant. Of particular interest had been the increase in the use of salary sacrifice arrangements, where pre-tax salary is exchanged for other benefits.

The outcomes of this review were presented in **Information paper: Changes to ABS Measures of Employee Remuneration** (cat. no. 6313.0) which was released on 14 November 2006. The changes outlined in the information paper mean that for the 2005-06 Survey of Income and Housing (SIH), all amounts salary sacrificed are to be included in the estimates for wages and salaries (and in estimates of income at higher levels of aggregation).

#### BACKGROUND

Prior to the 2003-04 combined Household Expenditure Survey (HES) and Survey of Income and Housing (SIH), respondents in SIH were asked a set of income questions which did not explicitly guide respondents on the treatment of salary sacrifice arrangements. Some respondents may have reported these amounts indistinguishably when reporting wages and salaries, others may not have included these amounts.

In the 2003-04 HES and SIH surveys, while respondents were still asked the long standing income questions, they were also asked follow-up questions about any salary sacrifice arrangements that they had in place, and whether the amounts they had salary sacrificed had been included in their responses to the long standing income questions. Two-thirds of the total amount that was separately reported as salary sacrifice in 2003-04 had been included in respondent answers to the long standing question wording. In aggregate terms the value of salary sacrifice arrangements that had not been included in response to the long standing income questions represented less than 1% of total reported wages and salaries, and a little over one half of one percent of gross household income.

The published summary results from the 2003-04 SIH and HES collections maintained the time series measures of wages and salaries compiled using responses to the long standing income questions. However, the amounts of salary sacrifice that were reported in those surveys were included on the Confidentialised Unit Record Files (CURFs) that were released from those surveys.

#### NEW TREATMENT

The 2005-06 SIH repeated the 2003-04 HES/SIH practice of asking both the long standing income questions and the follow-up questions about salary sacrificed amounts, including identifying whether or not those amounts were also included in responses to the long standing income questions.

Commencing with the publication of the 2005-06 SIH results, all amounts salary sacrificed have been included in wages and salaries estimates. This includes employer superannuation contributions made as part of a salary sacrifice arrangement (which accounted for over 40% of the total amount salary sacrificed), as well as any amounts salary sacrificed for fringe benefits and the associated Fringe Benefits Tax (FBT).

As amounts salary sacrificed are not PAYG taxable income, in deriving disposable income measures for 2005-06, the amounts that were salary sacrificed have been excluded in estimating income tax and the Medicare levy.

The 2003-04 summary results have been similarly recompiled and the revised results are included in the time series

tables in the 2005-06 issue of **Household Income and Income Distribution, Australia** (cat. no. 6523.0).

## IMPACT ON THE ESTIMATES

The changed treatment of salary sacrifice has not impacted significantly on the estimates of wages and salaries and total household income, since most of the value salary sacrificed was already in wages and salaries estimates in the 2003-04 SIH. Table A3 compares estimates for 2003-04 and 2005-06 compiled using the new and former methods.

**TABLE A3 WEEKLY INCOME AND SALARY SACRIFICE, New and former methods(a)**

		NEW METHOD (INCLUDES ALL SACRIFICED SALARY)			FORMER METHOD		% change	Difference in % change
		2003-04	2005-06	% change	2003-04	2005-06		
Mean income per week								
Gross household income	\$	1 200	1 305	8.8	1 193	1 296	8.7	-0.1
Equivalised disposable household income	\$	585	644	10.1	580	639	10.0	-0.1
Mean salary sacrifice per week included in gross income	\$	21	29	36.2	14	20	43.7	7.5
Gini coefficient	ratio	0.297	0.307	3.5	0.294	0.304	3.5	-
Number of households using salary sacrifice arrangements	'000	701	876	25.0	..	..	..	..
Proportion of households using salary sacrifice arrangements	%	9.1	11.1	22.0	..	..	..	..

.. not applicable

- nil or rounded to zero (including null cells)

(a) In 2005-06 dollars, adjusted using changes in the Consumer Price Index

In 2005-06, the mean gross household income on the new method was \$1,305 per week. Salary sacrifice accounted for 2.2% of mean income, with a mean salary sacrifice of \$29 per week. More than one in ten households accessed salary sacrifice arrangements in 2005-06. From 2003-04 to 2005-06, the incidence of salary sacrifice by households and the mean amount salary sacrificed have increased.

In 2005-06, the Gini coefficient on the new method was 0.307, which is higher than when compiled on the former method (0.304). Including all salary sacrifice in the income estimates in 2005-06 has added 0.003 points to the 2005-06 Gini coefficient. It also added \$5 (0.8%) to mean equivalised disposable household income.

## FURTHER INFORMATION

For further information on ABS measures of employee remuneration and their impact on SIH, refer to **Information paper: Changes to ABS Measures of Employee Remuneration** (cat. no. 6313.0) or contact Jan Gatenby on (02) 6252 6174.

## Aggregate Impact Of The 2003–04 Changes To Sih On Income Measures (Appendix 5)

### APPENDIX 5 AGGREGATE IMPACT OF THE 2003–04 CHANGES TO SIH ON INCOME MEASURES

#### IMPACT ON INCOME BY SOURCE

The changes in methodology between 2002-03 and 2003-04 outlined in Section 4.2 have impacted on the comparison of the 2003-04 results with those for earlier cycles. While not all impacts can be quantified, the potential significance of the impacts on various sources of income are discussed below.

For wages and salaries, no obvious impacts were detected. Average wages and salaries in the 2003-04 results are 4.8% higher than in 2002-03, in line with the increase in average total weekly earnings reported in ABS business surveys. For selected distributional measures of gross wage and salary income (the Gini and the quintile income

shares) the distributions in the two years are very similar.

For government pensions and allowances, no obvious impacts were detected. For 2003-04, the coverage of survey reported benefits compared to the benefits and allowances paid by government was slightly above the longer term average in cycles from the mid to late 1990s, but within one standard error of that average. Therefore, while a benefit benchmark had been introduced for the 1999-00 and 2000-01 cycles (when coverage fell significantly), no benchmark was used in either 2002-03 or 2003-04.

For investment income, the change in 2003-04 to ask about current income, rather than imputing the income on a 'no change' assumption from reported income for the previous financial year, has been significant. In the 2002-03 results, the imputed total current investment income estimate was \$16.2 billion. This simple imputation methodology, which had been used since the mid 1990s as the practical approximation to measuring current investment income, did not always result in year to year movements that were consistent with the related property income series in the household income account of the Australian System of National Accounts. This was particularly so for the current income imputed estimates for 2002-03. In 2003-04, respondents reported investment income amounts earned in 2002-03 at \$19.8 billion, and current income in 2003-04 at \$22.3 billion. The year on year movement between the current and previous year investment incomes reported in 2003-04 is broadly in line with the related national accounts series. The difference between the imputed amount for 2002-03 and the subsequently reported amount for that year contributes about \$9 to the increase between the results for 2002-03 and 2003-04 in average gross weekly household incomes.

The change in methodology to capture reported current income was expected to produce a one-off break in the level of the household income series. It is also expected to provide a significant improvement in the future investment income and total income series. However, from the testing that has been undertaken, it is not obvious that the change in methodology has significantly affected income distribution measures. For the Gini and the quintile income shares, the change in gross household income distributions by excluding investment income is very similar for 2002-03 and 2003-04. Increasing the 2002-03 imputed investment income amounts by the ratio of reported to imputed incomes results in very little change to the selected income distribution measures for 2002-03.

As for investment income, for income from own unincorporated business (business income) there was a change in 2003-04 to ask about current income, rather than imputing the income on a 'no change' assumption from reported income for the previous financial year. In the 2002-03 results, the imputed total current business income estimate was \$33.2 billion. This did not reflect the decline in the related national accounts series for mixed income of households (adjusted to deduct depreciation and interest payments). In 2003-04, respondents reported business income amounts earned in 2002-03 at \$28.0 billion, and current income in 2003-04 at \$31.2 billion. The year on year movement between the current and previous year business incomes reported in 2003-04 is broadly in line with the related national accounts series. The difference between the imputed amount for 2002-03 and the subsequently reported amount for that year contributes about -\$13 to the change between the results for 2002-03 and 2003-04 in average gross weekly household incomes.

Together the improved methodology for both investment income and own unincorporated business income largely offset each other in mean income terms when comparing 2003-04 to 2002-03.

Income from superannuation, annuities or allocated pensions (other than government benefits such as the age pension) is higher in 2003-04 than in 2002-03. These amounts have been recorded in previous survey cycles as current income amounts, and no explicit change in methodology affects the reporting of these values. However, it is possible that changes in non-response have impacted on the series, or that the reporting of superannuation assets in conjunction with income has improved the quality of reporting. The increase in gross weekly household incomes from superannuation etc. of about \$7 between 2002-03 and 2003-04 is statistically significant (the difference is about 3 standard errors). It is also likely that the reported superannuation assets are an underestimate of the total value of these assets and it may be that the superannuation income series, although higher than previously reported, is still a somewhat conservative measure.

## IMPACT ON SUMMARY MEASURES

Inspection of the Gini coefficient and other income distribution measures draws attention to the question of whether all these changes have introduced significant discontinuities into the time series of the summary measures.

**Table 5.1 Inequality measures(a)**

Gini	P90/P10	P80/P20	Share of lowest income quintile	Share of second and third income deciles	Share of third income quintile	Share of highest income quintile
------	---------	---------	---------------------------------	--	--------------------------------	----------------------------------

1994-95	0.302	3.77	2.56	7.9	10.8	17.7	37.8
1995-96	0.296	3.73	2.58	8.1	11.0	17.7	37.3
1996-97	0.292	3.66	2.53	8.3	11.0	17.8	37.1
1997-98	0.303	3.77	2.56	7.9	10.8	17.7	37.9
1999-2000	0.310	3.89	2.64	7.7	10.5	17.7	38.4
2000-01	0.311	3.98	2.63	7.7	10.5	17.6	38.5
2002-03	0.309	4.00	2.63	7.7	10.6	17.6	38.3
2003-04	0.294	3.70	2.49	8.2	10.9	17.9	37.4

(a) See Section 1.6 and Appendix 3 for a description of these measures.

As can be seen from the inequality measures shown in Table 5.1, there appears to have been a large decline in measured inequality in 2003-04. Some of this decline is likely to be a result of the methodological changes introduced in 2003-04 and some a result of factors that may have caused a genuine decrease in inequality.

Table 5.2 illustrates the impacts of those factors for which the summary measures can be re-estimated for 2003-04. These are further discussed below.

**Table 5.2 Impact of inequality measures**

	Gini	P90/P10	P80/P20	Share of lowest income quintile	Share of second and third income deciles	Share of third income quintile	Share of highest income quintile
Initial estimate							
1. Based on whole sample	0.294	3.70	2.49	8.2	10.9	17.9	37.4
2. Based on HES sample	0.290	3.68	2.47	8.3	11.0	18.0	37.1
3. Based on SIH only sample	0.301	3.77	2.50	8.2	10.8	17.7	38.0
Impact of changes in survey							
4. Revert to old methodology for current period business and investment income	0.297	3.72	2.49	8.0	10.9	17.9	37.6
Impact of real world changes							
5. Remove one-off payments to families and carers (otherwise as for line 4)	0.302	3.81	2.55	7.9	10.7	17.8	37.8
6. Impose personal tax regime of 2002-03 (otherwise as for line 4)	0.297	3.70	2.49	8.1	10.9	17.9	37.5

## IMPACT OF SURVEY CHANGES

### New data and methodology for current period business and investment income

The one factor which allows precise quantification is the introduction of reported current year income for own unincorporated business income and investment income. It increases mean household income by \$16.54 (or 1.5%) per week. The impact on the income distribution measures can be seen by comparing lines 1 and 4 of Table 5.2, with the Gini coefficient increasing from 0.294 to 0.297 and P90/P10 increasing from 3.70 to 3.72. However, P80/P20 and the income share of the second and third equivalised disposable household income deciles do not change.

While reported current business and investment income may contain an overly optimistic assessment from some respondents (especially those interviewed early in the financial year), the results of the new methodology appear significantly more credible than the estimates based on the old methodology. In particular, it reduces the number of households with gross household income below \$20 per week by 55,000 (69%). Therefore it is believed that the new methodology is significantly superior.

But clearly the introduction of the new methodology leads to a series break. It is not known whether the difference between the two methodologies would be of the magnitude shown here for all years, or whether it would vary substantially with changes in the business cycle.

### Integrating SIH and HES, and SIH no longer being run using the outgoing sample of the MPS

Lines 2 and 3 of Table 5.2 decompose line 1 into results based on the HES sample only and results from the SIH only sample. The differences in the Gini coefficient and the income shares going to the third quintile and the highest quintile are statistically significant at about the 90% confidence level. This implies that there is a high probability that

including HES with the SIH is having a noticeable impact on the income inequality measures.

If there is a substantial impact on the measures from combining the HES and the SIH, there is also likely to be a substantial impact from moving from an MPS-based survey to a survey of dwellings not recently included in an ABS household survey. Differences in non-response rates also indicate that this is likely. Non-response in the SIH only sample of 2003-04 is significantly less than for the 2002-03 SIH and for the 2003-04 HES sample. However, the high non-response in the HES sample is not necessarily for the same reasons as the non-response experienced in the previous MPS-based income surveys, and therefore the non-response impact is likely to be different between the two.

### **Changes in imputation and editing practices**

The major identifiable element of this aspect is the loss of capacity to impute using MPS information. Such imputation was particularly important for lone person and single parent households. But there is no obvious way to quantify the impact.

## **IMPACT OF REAL WORLD CHANGES**

### **One-off payments to families and carers**

The one-off payments to families and carers has had a substantial impact on income inequality. These payments were modelled in SIH. A comparison of lines 4 and 5 in Table 5.2 shows the impact. Without the one-off payments, the Gini coefficient would be 0.007 higher, P90/P10 would be 0.009 higher, etc.

### **Tax changes**

In 2003-04, marginal rate thresholds were increased for personal income tax, and there were other changes to other parts of the tax system such as the aged person's rebate. A comparison of lines 4 and 6 in Table 5.2 shows the results of retaining the 2002-03 tax rates for 2003-04 income. There is not a significant impact on income inequality.

## **CONCLUSION**

There are substantial changes in the income inequality measures between 2002-03 and 2003-04.

The Gini coefficient declined from 0.309 in 2002-03 to 0.294 in 2003-04, a drop of 0.015. The previous largest annual movement was 0.011, between 1996-97 and 1997-98. The P90/P10 ratio declined by 0.30, with the previous largest annual movement being 0.11. The other measures had changes of similar magnitude.

Adjusting the income estimates to retain constant methodology for current year business and investment income reduces the difference in the Gini coefficient to 0.012 and the difference in P90/P10 to 0.28, still greater than any historic change.

On their own, the one-off payments to families and carers have resulted in the Gini coefficient being 0.005 lower than it would otherwise have been, and P90/P10 being 0.09 higher.

These two factors do not entirely explain the change in inequality. Therefore it is difficult to assess the changes in income distribution over time. However, it appears that there has been no significant change in income inequality from the mid 1990s to 2003-04.

## **Data Item Listing (Appendix 6)**

### **APPENDIX 6 DATA ITEM LISTING**



## DATA ITEMS

For details of the data items available from the 2005-06 Survey of Income and Housing see the Excel spreadsheet available as a data cube '6553.0 Appendix 6 - SIH 2005-06 Data Item Listing' accompanying this User Guide.

## Data Cubes (I-Note) - Data Cubes

The data cube '6553.0 Appendix 6: SIH 2005-06 Data Item Listing' has been revised to correct minor label errors for the data item 'Quarter of interview' (H104) in Table A6.3.

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